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ACRONYMS

CDW – Community Development Workers

EAP – Employee Assistance Programme

EMP – Environmental Management Plan

FBDM – Frances Baard District Municipality

GDP – Growth Domestic Product

GDPM- Growth Domestic Product

GIS – Geographic Information System

IDP – Integrated Development Plan

IUDF-Integrated Urban Development Framework

IHS – Integrated Human Settlement Plan

ITP – Integrated Development Plan

IWMP – Integrated Waste Management Plan

LDP – Land Development Plan

LED – Local Economic Development

LM – Local Municipality

LUMS – Land Use Management System

MFMA – Municipal Finance Management Act

MITS – Municipal Health System

MSA – Municipal Systems Act

MTSF – Medium Term Strategic Framework

NDP – National Development Plan

PMS – Performance Management System

SDF – Spatial Development Plan

SONA – State of the Nation Address

WSDP – Water Services Development Plan

1. CHAPTER 1: BACKGROUND

1.1 INTRODUCTION

Frances Baard District Municipality is the smallest district of the five district municipalities located in the Northern Cape Province. However, it accommodates the largest portion of the population of the province, giving it the largest population density (30.85 persons/sq km). The total geographical area of the municipality is 12, 384 square kilometers (km) and accounts for 3, 4% of the total area of the Northern Cape Province. It is located in the western interior of South Africa in the far western portion of the province. FBDM shares its northern border with the North West Province and its eastern border with the Free State. FBDM consists of four local municipalities (LMs), namely Sol Plaatje, Dikgatlong, Magareng and Phokwane.

Vision

“To be a municipality with a clear development focus to improve the quality of life of all communities in the district”.

Mission:

“To promote the quality of services and thereby improving the standard of living of all its communities by:

- *Promoting social and economic development.*
- *Promoting the provision of sustainable, affordable and optimal quality of service.*
- *Utilizing all available resources economically, efficiently and effectively.*
- *Effective community participation of all stakeholders”.*

1.2 SOCIO-ECONOMIC OVERVIEW OF THE FRANCES BAARD DISTRICT

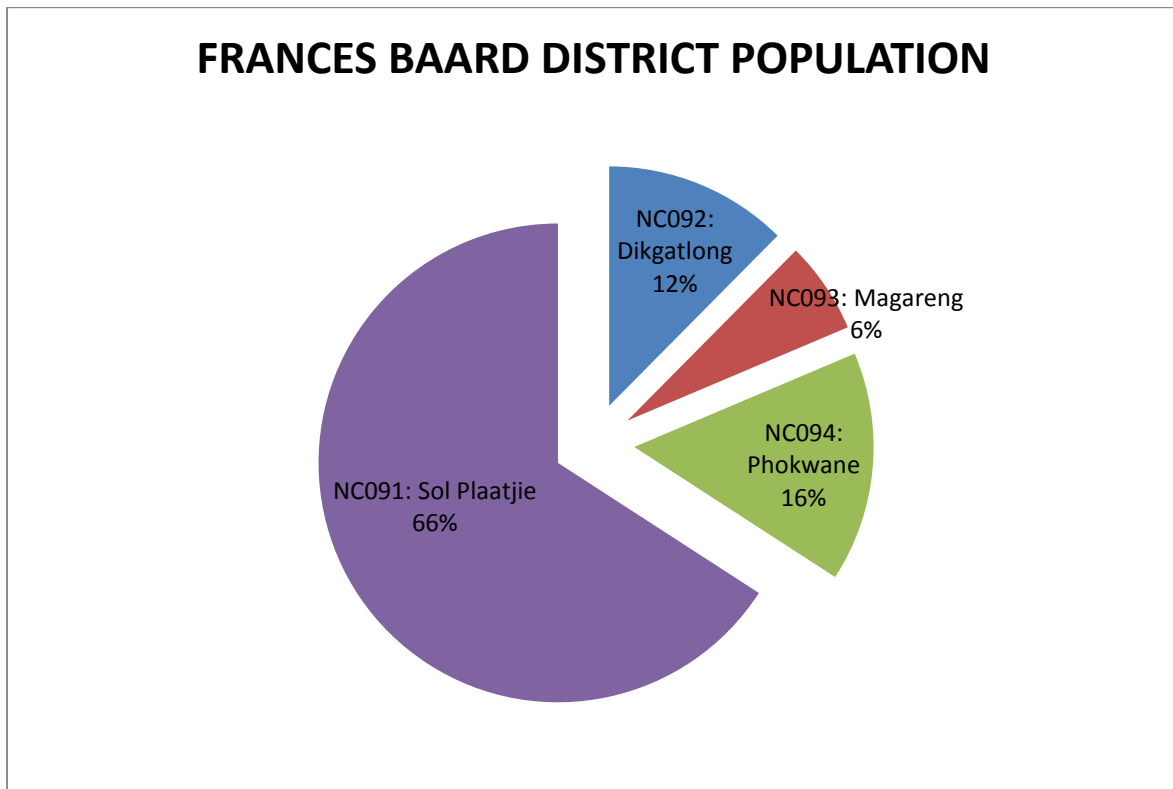
FBDM shares its northern boundary with the North West Province and its eastern boundary with the Free State province. Furthermore, FBDM comprises of four local municipalities; Dikgatlong, Magareng, Phokwane and Sol Plaatje municipality, which is the most populous as it is the heart of economic activities of the area. The capital city of the Northern Cape, Kimberley, is located less than 500km from Johannesburg and approximately 1,000km from Cape Town.

Frances Baard District municipality has the strongest economic potential in the Northern Cape, accounting for 36% of the provincial GDP. The economy of the district consists of the primary

sector (14%) (Agriculture and mining), secondary sector (9%) (Manufacturing, electricity and construction) and tertiary sector (77%) (Trade, transport, financial and social services)

Currently, FBDM has a total population of 387 741 people, which represents 32.5% of the Northern Cape population. The chart in figure 1 clearly illustrates that Solplaatje consists of the largest population in the district of 66%, whilst Magareng has the least population of 6%.

Figure 1: Population contribution



Source: Community Survey, 2016

The district population is fairly young with 62% of the population aged 35 years or younger. Those between the ages of 36 and 65 years account for 30% and only 7% of the population is of retirement age, i.e. 66 years and older. The table below gives a broader view of the age distribution.

Table 1: Age Distribution

	0 – 6	7 - 18	19 - 25	26 - 35	36 - 40	41 – 50	51 - 65	66 - 116
FBDM Actual	53847	83007	46632	58747	27374	44330	44794	29010
FBDM Age Distribution %	14%	21%	12%	15%	7%	11%	12%	7%
Sol Plaatje	34138	52640	31330	40449	18465	30341	29156	18831
Dikgatlong	6815	11438	5733	6572	3208	5236	5759	3402
Magareng	3414	5664	2962	2980	1572	2652	2685	2131
Phokwane	9480	13265	6607	8746	4129	6101	7193	4646

Source: Community Survey, 2016

Setswana is the most commonly spoken language in the district with 46.28% of the people speaking it followed by 38.25% of the people speaking Afrikaans. Ninety four percent (94%) of the population are Christians, with 2.3% of the people saying they have no religious affiliation, 1.5% are Islam and just under 2% of the people said they are other or do not know.

The education levels in the district do not tell a pleasant story. The following graph depicts the education levels in the district:

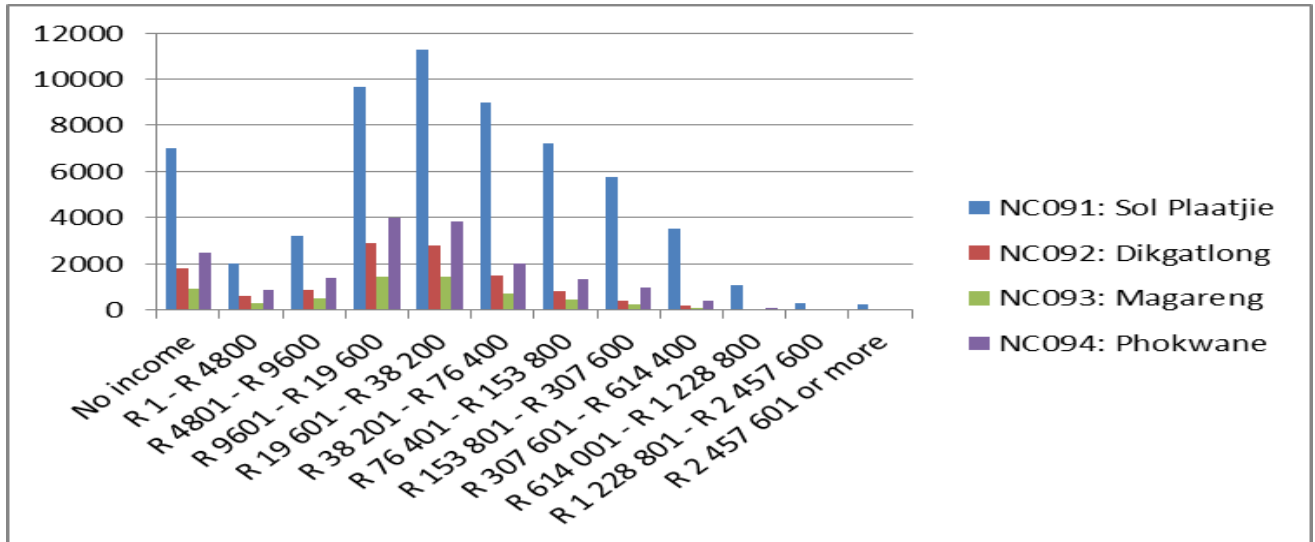
Table 2: FBDM Education levels

Highest Level of Education	No of people	% of population
No schooling	55494	14.31%
Grade 0 - Grade 7/Standard 5/ABET 3	111538	28.77%
Grade 8/Standard 6/Form 1 - Grade 12/Standard 10/Form 5/Matric/NCV Level 4/ Occupational certificate NQF Level 3	190821	49.21%
NTC I/N1	203	0.05%
NTCII/N2	421	0.11%
NTCIII/N3	614	0.16%
N4/NTC 4/Occupational certificate NQF Level 5	1076	0.28%
N5/NTC 5/Occupational certificate NQF Level 5	506	0.13%
N6/NTC 6/Occupational certificate NQF Level 5	1275	0.33%
Certificate with less than Grade 12/Std 10	218	0.06%
Diploma with less than Grade 12/Std 10	285	0.07%
Higher/National/Advanced Certificate with Grade 12/Occupational certificate NQF	2109	0.54%
Diploma with Grade 12/Std 10/Occupational certificate NQF Level 6	5912	1.52%
Higher Diploma/Occupational certificate NQF Level 7	1675	0.43%
Post-Higher Diploma (Master's	1066	0.27%
Bachelor's degree/Occupational certificate NQF Level 7	5287	1.36%
Honours degree/Post-graduate diploma/Occupational certificate NQF Level 8	2612	0.67%
Master's/Professional Master's at NQF Level 9 degree	721	0.19%
PHD (Doctoral degree/Professional doctoral degree at NQF Level 10)	147	0.04%
Other	887	0.23%
Do not know	4569	1.18%

Source: Community survey, 2016

It is concerning to note that only 5.04% of the population has a Higher/National/Advanced Certificate with Grade 12/Occupational certificate NQ or higher in the district.

Figure 2: Household Income



Source: Statistics South Africa, 2016

The table above depicts the household income within the district. The table further shows that there are still high levels of households with no income, whilst the highest earnings are between R9 061 –R19 600 and R19 601 and R38 200.

1.3 POWERS AND FUNCTIONS OF THE MUNICIPALITY

The powers and functions of the municipalities are elaborated by part B of Schedule 4 and Part B of Schedule 5 of the Constitution of South Africa 1996. However the powers and functions of the District municipality are clearly spelt out by:

- a) Section 83(a),(b),(c) and (d) of the Municipal Structures Act 1998 and
- b) Section 84 (1) (a),(b),(c),(d),(e),(f),(g),(h),(i),(j),(k),(l),(m),(n),(o)and (p) of the Municipal Structures Amendment Act 2000

1.4 PROCESS FOLLOWED TO DEVELOP THE IDP

Section 25(1) of the Municipal Systems Act of 2000 requires all municipalities to prepare, adopt and implement Integrated Development Plans for areas under their jurisdiction. Section 28(1) of the Municipal Systems Act 2000 requires each municipality to adopt a process set out in writing that guides the planning, drafting, adoption and review of the IDP (Integrated Development Plan).

The IDP process plan is a detailed outline of the steps followed and milestones achieved when preparing an integrated development plan. Furthermore section 21(1)(b)(ii)(aa) of the Municipal Finance Management Act 2003 requires that 10 months before the start of the budget year, the mayor must table in the Municipal Council a time schedule outlining key deadlines for the annual review of the IDP. In order to ensure alignment and coordination with local municipalities, the district IDP Process Plan and Framework are discussed with all Local Municipalities before being tabled in council.

The IDP Process Plan for the IDP Planning 2017/18 - 2021/2022 was adopted by Council on the 29th June 2016 and may be summarised as follows:

PROCESS PLAN FOR THE DISTRICT 2017/18 -2021/22

MONTH	PHASE	PLANNED ACTIVITIES	TARGET DATE	LEGISLATIVE REQUIREMENTS
July-Sept	Preparation (Analysis Phase)	<ul style="list-style-type: none"> Assessment of the implementation of 2015-2016 IDP projects 	July 2016	
		<ul style="list-style-type: none"> Identify the limitations and shortcomings of the 2015-2016 IDP's 	July 2016	
		<ul style="list-style-type: none"> Undertake an assessment of the implementation of all Sector Plans and Integrated Programmes 	July 2016	
		<ul style="list-style-type: none"> Prepare and present for discussion a draft IDP Process Plan to the District IDP Steering Committee 	July 2016	

		<ul style="list-style-type: none"> Submit the draft IDP Process Plan to Council for adoption 	July 2016	Section 28 (1) Municipal Systems Act 2000
		<ul style="list-style-type: none"> Identify all updated and available information for Statistics SA and other stakeholders for all municipalities 	August 2016	
		<ul style="list-style-type: none"> Identify, discuss and adopt proposals from IDP Analysis report, IDP Engagements and Guidelines for preparation of IDP's. 	August 2016	
July-Sept	Consultation (Strategy)	<ul style="list-style-type: none"> Identify all sector plans and Integrated Programmes to be reviewed 	August 2016	
		<ul style="list-style-type: none"> Facilitate and organise local municipalities IDP Rep Forum workshops to discuss priority issues for the financial year (2015/2016) 	September 2016	Section 29(1)(b)-Municipal System Act 2000
		<ul style="list-style-type: none"> Undertake strategic planning workshop for the district municipality 	September 2015	IDP Guidelines
Oct-Dec	Consultation (Projects)	<ul style="list-style-type: none"> Consolidate municipal issues and develop district-wide priority issues and strategies 	October 2016	
		<ul style="list-style-type: none"> Undertake consultation with Sector Departments and other stakeholders 	October 2016	
		<ul style="list-style-type: none"> Formulate IDP projects for 2015-2016 financial year 	October 2016	
		<ul style="list-style-type: none"> Align local municipal IDP projects with Sector Strategic plans/budgets 	October 2016	IDP Guidelines
		<ul style="list-style-type: none"> Convene District IDP 	November	

		Steering Committee meeting to discuss potential funded IDP projects for 2015-2016 financial year	2016	
		<ul style="list-style-type: none"> Identify and consolidate district-wide IDP projects 	December 2016	
January	Drafting (Integration)	<ul style="list-style-type: none"> Prepare and finalise Draft District Integrated Development Plan 	January 2017/February 2017	
		<ul style="list-style-type: none"> Present Draft District IDP to IDP Steering Committee 	February 2017	
February-June	Approval	<ul style="list-style-type: none"> Present Draft District IDP to Council for adoption 	March 2017	Section 17 (3)(d) Municipal Finance Management Act 2003
		<ul style="list-style-type: none"> Present the Draft District Integrated Development Plan to the District IDP Representative Forum 	March 2017/April 2017	Section 29(1)(b)(ii) Municipal Systems Act 2000
		<ul style="list-style-type: none"> Advertise Draft District IDP in local newspaper for scrutiny and comments 	March 2017/April 2017	Section 21A Municipal Systems Amendment Act 2003 Section 15(3)-Municipal Planning and Performance Management Regulation 2001
		<ul style="list-style-type: none"> Present final Draft District IDP to Council for adoption 	May 2017	Section 24(2)(iv) of the Municipal Finance Management Act 2003
		<ul style="list-style-type: none"> Submit copies of approved District IDP to MEC for Local Government 	May 2017/June 2017	Section 32(1)(a) Municipal Systems Act 2000
		<ul style="list-style-type: none"> Submit copies of approved District IDP to Provincial Sector Departments, COGHSTA and other stakeholders 	May 2017/ May 2017	

		<ul style="list-style-type: none"> • Post the approved District IDP on the website of the municipality and advertise summary in the newspaper 	May 2017/June 2017	Section 21A- Municipal Systems Amendment Act 2003- Section 25 (4)(a-b) Municipal Systems Act 2000.
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1.5 THE IDP FRAMEWORK

Section 27(1) requires each district municipality to consult all local municipalities in the district before developing and adopting the IDP framework for the district. In accordance with the provision of section 27(2) of the Municipal Systems Act 2000 the IDP framework binds both the district and the local municipalities. The IDP framework outlines the parameters within which Integrated Development Plan is prepared.

Chapter V of the Municipal Systems Act (32) of 2000 requires all municipalities to prepare Integrated Development Plan as a strategic tool to manage the affairs of the municipality. Integrated Development Plan is a legislative requirement, it has a legal status and it supersedes all other plans that guide development at local government level (DPLG 2001:4).

The concept of Integrated Development Planning has its roots from the United Nation Conference on Environment and Development held in Rio de Janeiro in 1992. The Rio-Conference adopted Agenda 21 as a blue print for sustainable development. All member states were called upon to implement Agenda 21 by developing locally tailored-Agenda 21 called Local Agenda 21. South Africa embraced the principles of Agenda 21 in developing Integrated Development Plans; thus rendering IDP's – a Local Agenda 21 for South Africa. Consequently Agenda 21 principles are embedded in the Constitution of South Africa and in many other pieces of legislation of the land. However Integrated Development Plans are aligned to many other International conventions, Regional commitments, National and Provincial commitments and priorities.

Thus in order to ensure consistency and compliance with legislative requirements, appropriate guidelines for the drafting of integrated development plans need to be adopted. Section 27 (1) of the Municipal Systems Act 2000 provides that; "Each district municipality within the prescribed period after the start of its elected term in office and after following a consultative process within

its area, must adopt a framework for integrated development planning in the area as a whole...". On this basis the following framework has been conceptualised.

The Department of Cooperative Governance and Traditional Affairs (COGTA) introduced a new IDP framework for municipalities outside metros and secondary cities. The framework requires that municipalities prepare or review IDPs that are sector oriented. There are two main categories of Sector Plans, namely:-

- Developmental Vision Sector Plans
- Service Oriented Sector Plans

A. Developmental Vision Sector Plans are:-

- Spatial Development Framework (SDF)
- Local Economic Development Plan (LED Plan)
- Disaster Management Plan
- Institutional Plan
- Financial Plan

B. Service Oriented Sector Plans are:-

- Water Services Development Plan (WSDP)
- Integrated Waste Management Plan (IWMP)
- Integrated Transport Plan (ITP)
- Environmental Management Plan (EMP)
- Integrated Human Settlement Plan (IHS)
- Housing Sector Plan (HSP)
- Integrated Energy Plan (IEP)
- Sports and Recreation Plan, etc.

The two categories of sector plans provide strategies; programmes and projects that form the basis for the IDP and Budget. Sector Plans should be prepared in a coordinated manner in order to ensure that the service specific sector plans contribute to the long-term vision of the municipality.

The input sector plans or service oriented plans should be developed to support the vision and strategic intent of the Developmental Vision Sector Plans.

Important principles to guide the development and review of existing Sector Plans during the IDP preparation and review are:

- Plans should be informed by IHSP, HSP, LED Plan and EMP which are in turn informed by the SDF.
- Sector Plans should not be developed in isolation of each other – there should be an integration among the plans
- Plans should indicate programmes and projects to be implemented to achieve the vision of the SDF as expressed in the IHSP, LED Plan and EMP.

1.6 BINDING PLANS AND PLANNING REQUIREMENTS AT PROVINCIAL AND NATIONAL LEVEL:

The preparation and adoption of an Integrated Development Plan is undertaken within a broadly based legislative framework. The main body of legislation, policies and guidelines that provide the foundation upon which Integrated Development Plan rests may be summarized as follows:

NATIONAL LEGALISATIONS

- The Constitution of the Republic of South Africa (108) of 1996
- Municipal Systems Act (32) of 2000
- Municipal Structures Act (117) of 1998
- Municipal Demarcation Act (28) of 1998
- National Environmental Management Act (107) of 1998
- EIA-Regulations-2006
- National Land Transport Act (5) of 2009
- Municipal Planning and Performance Management Regulation -2001
- Municipal Finance Management Act (56) of 2003
- Intergovernmental Relations Framework Act (13) of 2005
- The National Housing Act (107) of 1997
- Municipal Property Rates Act (6) of 2004
- Disaster Management Act (57) of 2002
- Water Services Act (108) of 1997
- Public Finance Management Act (1) of 1999
- National Environmental Management: Waste Act (59) of 2008
- Spatial Planning and Land Use Management Act (16) of 2013
- Northern Cape Planning and Development Act (7) of 1998

WHITE PAPER:

These include, but not limited to the following:

- White Paper on Local Government
- White Paper on Spatial Planning and Land Use Management
- White Paper on Disaster Management
- Housing White Paper
- White Paper on Waste Management
- White Paper on Environmental Management
- White Paper on Safety and Security

Furthermore there are other national government policies and guidelines which provides an overarching framework namely:-

- National Development Plan 2030
- National Spatial Development Perspective (NSDP)
- National Growth and Development Strategy (NGDS)
- Revised IDP Format Guide (Framework) (IUDF)
- Integrated Urban Development Framework
- Guidelines for Credible IDP's
- National Vision 2014
- 5 year Strategic Agenda for Local Government
- Medium Term Strategic Framework 2014-2019
- Delivery agreement: Outcomes 8
- Delivery agreement: Outcomes 9

PROVINCIAL LEGISLATION AND POLICES

- The Northern Cape Provincial Growth and Development Strategy (NCPGDS)-Reviewed
- The Frances Baard District Municipal Growth and Development Strategy (FBDMGDS)

INTERNATIONAL POLICIES

- Agenda 21-UN Conference on Environment and Development (Earth Summit)
- Habitat Agenda-UN Conference on Human Settlement (Habitat III)
- World Summit on Sustainable Development (WSSD) 2000
- Cop 21- World Summit on Climate Change 2015.

1.6.1 ALIGNMENT OF PLANS AND PLANNING PROCESSES OF DIFFERENT SPHERES OF GOVERNMENT

Alignment may be defined as “A process entailing structured and systematic dialogue within government with a view to bring about coordinated and integrated action among the spheres of government and between the spheres and other organs of state to achieve common objectives and maximise development impact”.

On the basis it is critical therefore that the principal component of the Integrated Development Plans of local municipalities is aligned with those of the district integrated development plan. These include but are not limited to the following:-

- The Council’s development priorities and objectives including its local economic development goals and its internal transformation needs.
- The Council’s development strategies which must also be aligned to the national or provincial Sector Plans.
- The Council’s Spatial Development Framework (SDF)
- The Council’s Disaster Management Plan
- The Council’s Integrated Environmental Management Plan
- The Council’s Water Services Development Plan
- The Council’s Integrated Waste Management Plan
- The Council’s Integrated Transport Plan
- The Council’s Local Economic Development Strategy
- The Council’s HIV/AIDS Strategy
- The District Growth and Development Strategy

1.6.2 MECHANISM AND PROCEDURES FOR PUBLIC PARTICIPATION

Public participation is a fundamental ingredient of the Integrated Development Planning process. This is articulated clearly in Chapter 4 of the Municipal Systems Act (32) 2000. Section 16 (a) states that municipalities must encourage, and create conditions for, the local community to participate in the affairs of the municipality.

Thus, in order to ensure participation of all stakeholders, municipalities have to identify all role-players and assign responsibilities to each one of them as summarised below:-

STAKEHOLDERS	ROLES AND RESPONSIBILITIES
LOCAL MUNICIPALITY MUNICIPAL GOVERNMENT	<ol style="list-style-type: none"> 1. To prepare, decide and adopt a Process Plan. 2. Undertake the overall management and coordination of the planning process which includes that :

	<ul style="list-style-type: none"> i. All relevant actors are properly involved ii. Appropriated mechanisms and procedures for public connection and participation are applied. iii. The planning events are undertaken in accordance with the time schedule. iv. Planning process is related to the real burning issues in the municipality that it is strategic and implementation orientated process, and v. The sector planning requirements are satisfied. <ol style="list-style-type: none"> 3. Adopt and approve the IDP. 4. Adjust the IDP in accordance with the MEC for Local Government proposals. 5. Ensure that the annual business plans, budget and land use management decisions are linked to and based on the IDP.
<p>RESIDENTS, COMMUNITIES AND INTEREST GROUPS (CIVIL SOCIETY INCLUDING TRADITIONAL LEADERS)</p>	<ol style="list-style-type: none"> 6. To represent interest groups and contribute knowledge and ideas in the planning process by: 7. Participating in the IDP Representative Forum to:- <ul style="list-style-type: none"> vi. Inform interest groups, communities and organisations on relevant planning activities and their outcomes. vii. Analyse issues, determine priorities, negotiate and reach consensus. viii. Participate in the designing of project proposals and/or assess them. ix. Discuss and comment on the draft IDP. x. Ensure that annual business plans and budgets are based on and linked to the IDP and, xi. Monitor performance and implementation of the IDP. 8. Conduct meetings or workshops with groups, communities or organisation to prepare for and follow-up on relevant planning activities.

1.6.3 The objective of Integrated Development Plans (IDPs):

Section 152 (1) (c) of the Constitution of South Africa, 1996 requires municipalities to promote social economic development of the areas under their jurisdiction. To facilitate this, Chapter V of the Municipal Systems Act 2000 requires municipalities to prepare IDPs for their administrative areas. An Integrated Development Plan is a five year strategic planning instrument which guides and informs all planning, budgeting, management and decision-making in a municipality.

The objectives of the Integrated Development Plan may therefore be summarised as follows:

- To facilitate the effective use of resources
- To speed up service delivery
- To facilitate the attraction of additional funds to municipalities
- To strengthen and deepen democracy
- To speed up the process of overcoming the legacy of apartheid
- To promote and enhance coordination between local, provincial and national government

1.6.4 Integrated Development Plan's stakeholders:

Collective and coordinated public participation is the cornerstone in ensuring democracy and good governance. Section 152 of the Constitution of South Africa 1996 reiterates the objectives of Local Government which includes establishing representative and participatory democracy, addressing poverty, inequality, promoting local economic development and social development to mention only a few. Furthermore the White Paper on Local Government 1998 and chapter IV of the Municipal Systems Act 2000 collectively make provision for the participation of all interested parties in the preparation, adoption and implementation of IDPs. The following structures have been instituted and adopted within Frances Baard District Municipality.

A. IDP Steering Committee:

The district IDP Steering Committee is functional and is constituted depending on the planning activities needed thereof and when need arises. The committee is chaired by the Municipal Manager's appointee or representative.

Functions:

The IDP Steering Committee of the municipality undertakes the following tasks:

- Assesses and comments on inputs from study teams, consultants and sub-committees.

- Assesses and comments on inputs from provincial sector departments.
- Makes content recommendations.
- Prepares and facilitates meetings

B. IDP Representative Forum:

It is a democratically elected body of representatives from various interest groups in the municipality. It is chaired by the Executive Mayor or member of the mayoral Committee or a member of the committee appointed by Councillors. It consists of the following representatives:

- Executive Mayor
- Mayoral committee
- Mayors from Local Municipalities
- Municipal Manager of the Local Municipalities
- Member of the Executive Management Committee
- Councillors
- Head of Department and senior officials of all provincial sector departments
- Stakeholder representative of organized group
- Resource persons

1.6.5 SUMMARRIES OF IDP's OF LOCAL MUNICIPALITES

The district and local municipalities' Integrated Development Plans need to inform each other for alignment purposes. The district IDP took cognizance of the priority issues of local municipalities as demonstrated below when preparing the IDP.

1.6.5.1 Dikgatlong Municipality

Dikgatlong local municipality is a Category B municipality with seven wards situated approximately 35 km north-west of Kimberley on the northern bank of the Vaal River. The municipal area covers approximately 7 315 km² and borders with the Magareng Municipality in the north-east and Sol Plaatje in the south-east. Agriculture and mining form the economic activities of the area.

The priority issues for Dikgatlong municipality for 2017/18 – 2021/22 are summarized as follows:

PRIORITY ISSUES 2016-2017	PRIORITY ISSUES 2017-2018
<ol style="list-style-type: none"> 1. Housing and land 2. Storm water drainage and streets 3. Water 4. Sports and recreational facilities 5. Youth development 6. Highmast and street lighting 7. Sanitation 8. Refuse removal 9. Electricity 10. Education 11. Local Economic Development 12. Health 13. Agriculture and grazing land 14. Disaster management 15. Institutional development 	<ol style="list-style-type: none"> 1. Township establishment 2. Speed bumps and roads signs 3. Completion of incomplete houses 4. Strategic government institution 5. Education 6. Cemeteries 7. Youth development 8. Street names 9. Roads Stalls (Taxis) 10. Commonages 11. Land 12. Refuse and rock removal 13. Sports and recreation 14. Housing 15. Streets lights 16. Roads and storm water 17. Electricity 18. Local economic development 19. Health 20. Refurbishment of the Municipal buildings (Offices) 21. Community Hall and Library

1.6.5.2 Magareng Municipality

Magareng local municipality is the smallest municipality within Frances Baard District Municipality. Warrenton, the administrative centre of Magareng local municipality is situated approximately

77 km north of Kimberley on the banks of the Vaal River. The area of jurisdiction is approximately 1 542 km².

The priority issues for Magareng municipality for 2017/18-2021/22 are summarized as follows:

PRIORITY ISSUES 2016-2017	PRIORITY ISSUES 2017/18-2021/22
<ol style="list-style-type: none"> 1. Water and sanitation 2. Housing 3. Health/Environment 4. Education /Youth development 5. Electricity 6. Effective and efficient administration 7. Sports and recreational facilities 8. Unemployment 9. Social development and safety 10. Infrastructure development 	<ol style="list-style-type: none"> 1. Water and Sanitation 2. Roads 3. Unemployment 4. Education/FET 5. Housing 6. Land Development 7. Parks and recreation 8. Library 9. Electricity 10. Safety 11. Health and environment 12. Sports Facilities 13. Youth Development 14. Local Economic Development 15. High Mast Lights 16. Hospital 17. Orphanage Homes

1.6.5.3 Phokwane Local Municipality

Phokwane LM has a geographical area of approximately 833.9 km² and consists of Hartswater, Jan Kempdorp, Pampierstad and Ganspan settlements and the adjoining farming areas. The dominant economic activities are mainly agricultural, varying from stock farming in the dry areas to irrigated crops in the Vaalharts irrigation scheme. The municipality has high agricultural potential and the highest potential for economic growth in the district after Sol Plaatje Municipality.

The priority issues for Phokwane Local Municipality for 2017/18-2021/22 are summarized as follows:

PRIORITY ISSUES 2016-2017	PRIORITY ISSUES 2017/18-2021/22
<ol style="list-style-type: none"> 1. Land and housing 2. Roads and stormwater 3. Water and sanitation 4. Health facilities 5. Education 6. Recreational facilities 7. Youth development 8. Unemployment 9. Electricity 10. Environmental management 11. Maintenance and security 12. Disaster management 	<ol style="list-style-type: none"> 1. Land & Housing 2. Roads & Stormwater 3. Health Services 4. Unemployment 5. Local Economic Development 6. Electricity 7. Youth Development 8. Water And Sanitation 9. Education 10. Clean Audit 11. Recreational Facilities 12. Environmental Management 13. Maintenance & Security 14. Disaster Management

1.6.5.4 Sol Plaatje Municipality

Sol Plaatje local municipality has a geographical area of 1877.1km² and comprises of the urban areas of Kimberley, Ritchie and surrounding villages and farms. Kimberley is the administrative centre of the FBDM and the seat of the Northern Cape Provincial Administration. The main economic activities consist of retailers, industries as well as mining and farming. It accommodates about 255 351 people and contributes 78.85% to the GDP of FBDM.

Over the years Sol Plaatje municipality decided to adopt a different approach in preparing its IDP different from the approach adopted by municipalities in the district. Instead of identifying community priority issues, it preferred instead to cluster development into themes i.e. Institutional Building Programme, Service Delivery Programme, etc.

1.6.5.5 District-wide priority issues

The district-wide priority issues are a summation of the priority issues of the local municipalities. The combination of local municipalities priority issues to produce district priority issues strengthens the process of alignment between the district integrated development plan and the IDP's of local municipalities.

On this basis the district-wide priority issues for 2017/18-2021/22 are summarized as follows:

PRIORITY ISSUES - 2016-2017	PRIORITY ISSUES - 2017/18-2021/22
<ol style="list-style-type: none"> 1. Housing and land 2. Sanitation 3. Storm water drainage and streets 4. Youth development 5. Sports and recreational facilities 6. Health 7. Education 8. Electricity 9. Water 10. High mast and street lighting 11. Refuse removal 12. Institutional development 13. Social development and safety 14. Agriculture and grazing land 15. Disaster management 16. Local economic development 17. Environmental management 18. Infrastructure development 	<ol style="list-style-type: none"> 1. Township establishment 2. Speed bumps and roads signs 3. Completion of incomplete houses 4. Strategic government institution 5. Cemeteries 6. Street names 7. Roads Stalls (Taxis) 8. Commonages 9. Refuse and rock removal 10. Disaster Management 11. Orphanages 12. Education 13. Land 14. Housing 15. Roads and storm water 16. Environmental Management 17. Youth development 18. Community Hall and Library 19. Streets' Lights 20. Sports and recreation 21. Electricity 22. Clean Audit 23. Health 24. Refurbishment of the Municipal buildings (Offices) 25. Local economic development

1.7 SPATIAL ECONOMY AND DEVELOPMENT RATIONALE

1.7.1 SPATIAL DEVELOPMENT FRAMEWORK REVIEW

The Spatial Development Framework (SDF) for Frances Baard Municipality was reviewed and adopted by Council in 2014. The SDF was prepared in compliance with the provisions of Section 26(e) of the Municipal Systems Act 2000 and the Spatial Planning and Land Use Management Act 2013 as part of sector plan of the District Integrated Development Plan. The current SDF has been reviewed and the “Reviewed” SDF complied with the provisions of the Spatial Planning and Land Use Management Act 2013 and the SDF Guidelines.

The Spatial Planning and Land Use Management Act 2013 (SPLUMA) was signed by the president in August 2013. The act clearly outlines the mandate of the different spheres of government in monitoring and support to ensure effective spatial planning and land use management processes. The act clearly provides for the preparation and alignment of the national, provincial, regional and municipal Spatial Development Framework.

Prior to the promulgation of the SPLUMA-2013, SDF’s were prepared under the provisions of the following pieces of legislation:-

- The Northern Cape Planning and Development Act 1998 which required each municipality to submit a Land Development Plan (LDP)/Spatial Development Framework (SDF) to the MEC for Cooperative Governance, Human Settlement and Traditional Affairs for approval.
- Section 26(e) of the Municipal Systems Act 2000 (Act 32 of 2000) requires all municipalities to prepare Spatial Development Framework (SDF) as part of the Integrated Development Plan (IDP). Sustainable human settlement development will be greatly enhanced if there is holistic approach towards social, economic and environmental development.

In order to ensure consistency and enhance the material content and the context of the SDF the Department of Rural Development and Land Reform has developed SDF Guidelines to guide the preparation of SDF’s in municipalities.

The overarching goal of the SDF is to prepare a Spatial Development Framework within which, the principles of bioregional planning, sustainable development of the region and its resources can be realised.

The SDF guides the orderly and desirable spatial development of the municipality by inter alia developing development strategies/guidelines. The SDF also provides general direction to guide decision-making on an ongoing basis, aiming at the creation of integrated, sustainable and habitable regions, cities and towns.

1.7.2 THE RELATIONSHIP BETWEEN THE SDFs AND THE IDP

The Integrated Development Plan (IDP) is a strategic development plan, which is prepared in terms of the Municipal Systems Act of 2000. IDP guides municipalities on budgeting, alignment, and development in the municipality. The Spatial Development Framework (SDF) has a pivotal role in directing municipal spending and private sector investment. The SDF is a critical and integral component of the IDP.

The IDP reflects the key development focus areas as agreed upon with communities and stakeholders and the SDF in turn, guides land development and land use management. The SDF gives spatial effect to multi-sectoral projects identified in the IDP.

In terms of the MSA 2000, the SDF is a sector plan intended to indicate a desired patterns of land uses, directions for future growth and indicates the alignment of urban edges.

For the SDF to achieve its objectives, it requires the Land Use Management System (town planning scheme or land use scheme) to act as a management tool to implement the strategic plans prescribed by the SDF. The Land Use Management System (LUMS) will ensure that land uses on the ground are in accordance with the proposals of the SDF.

The impact of the SDF is limited to providing policy framework to guide and inform land development and management. It does not change or confer real rights on land. In contrast to the SDF, LUMS have a binding effect on the development rights attributed to land and confer real rights on properties. The SDF is a core component of a municipality's economic, spatial, social, institutional and environmental vision.

The SDF gives effect to the following:

- Developmental principles and applicable norms and Standards;
- National and provincial policies, priorities, plans, and planning legislation;

- Reflect current status quo of the municipality from a spatial and land use perspective;
- Indicate the desired patterns of the land use in the Municipality;
- Propose how the framework is to be implemented and funded;
- Basic guidelines for spatial planning, land development and land use management within the Municipality and
- Compliance with environmental legislation.

1.7.3 SPATIAL LOCATION OF IDP PROJECTS

FBDM and the Local Municipalities have IDP projects that are continuously prioritised and implemented each and every year. The projects indicated in Table 4 below are projects that are currently (2016/2017 F/Y)

Projects currently Implemented in the Local municipalities -2016/2017

SOL PLAATJE LOCAL MUNICIPALITY						
PROJECT NAME	BUDGET ®	PROGRESS				
		COMPLETED	IN PROGRESS	NOT STARTED	%	COMMENTS
Generic Electrification (Kutlwanong 48 & Snake Park 482)	7,400 00		✓		46%	No construction has commenced in Kutlwanong as verification of beneficiaries still needs to be validated by SPLM Housing Department.
Fleet Replacement 2016/2017 (inc Tracking fees)	4, 846 915		✓		5%	Implementation stage. On track
Homevale Upgrade 15 MI	14, 920 188		✓		80%	Busy with construction.
Homevale Satellite Fire Station	2, 850 643		✓		0%	Project awarded, need to write a letter to appoint service provider

IT Hardware renewal	5,000,000.00		✓		6%	
Landfill site upgrade	10, 348 495		✓		67%	The project on track
Lerato Park Bulk water Mains	4,000,000		✓		0%	Project awarded, need to sort out the Project manager issue
Paving of Platfontein access road Ph2	3,350 000		✓		38%	
Prepaid meter replacement	2,500 000		✓		48%	
Transport links (Galeshewe taxi bus lay-by's)	7, 500 000		✓		44%	Project on track
Security Civic Centre	3,000 000		✓		89%	According to PM funding has been used for upgrading of security of electrical sub stations. Electrical Department to report on this project
Serving of 29 erven Retswelele	1, 031 111		✓		58%	

Upgrade& Renovation Florianville	1,752 178		✓		0%	Tender not yet awarded
Upgrade Tommy Morebudi Ph2	382 000		✓		37%	Contractor commenced with the clearing of the site.
Corless Road	1,900 000		✓		88%	
Nelson Mandela statue	8, 153 649		✓		0%	
Building lift	2, 000 000		✓		0%	
NDPG Technical assistance	400 000		✓		3%	Non capital project
Loose equipment	3 000 000		✓		0%	Non capital project

Projects currently Implemented in the Local municipalities - 2016/2017

DIKGATLONG LOCAL MUNICIPALITY						
Project Name	Budget (R)	PROGRESS				
		Completed	In Progress	Not Started	%	Comments
Water reticulation in town - replacement of steel/asbestos pipes	R 3 600 000		✓		30%	In Construction. Estimated completion is 15 July 2017.
Water reticulation in town - replacement of steel/asbestos pipes	R 2 600 000					
Upgrading of the Windsorton water treatment works and pipeline to Holpan	R 18 134 000				40%	In Construction. Windsorton WTW upgrade currently busy with refurbishment of old plant and additional raw water storage dam. The contractor is currently busy with construction on a pumpstation on the pipeline to Holpan portion.
Upgrading of the Windsorton water treatment works and pipeline to Holpan (co-funding from FBDM)	R 5 000 000			✓		
Procurement of 2 x Tractors	R 700 000	✓			100%	Delivered on 2 Feb 2017. Training of operators was done on 23 Feb 2017.
Procurement of 2 x light delivery vehicles for maintenance teams	R 700 000		✓		0%	Expected delivery date is end of March 2017.
Barkly West/Proteahof Roads &	R 14 102 992		✓		30%	Project temporarily halted due to cash-

stormwater						flow problems, but contractor will be back on site by May 2017.
Delportshoop feasibility study for a water treatment plant	R 627 189		✓		90%	Draft report submitted to LM. LM still to approve.
Stilwater feasibility study for oxidation ponds	R 900 000		✓		80%	Desktop study and topographical survey complete.
Windsorton feasibility study for sewer treatment plant	R 1 414 850		✓		95%	Final report submitted to LM. LM still to approve.
Provision of water and sewer reticulation for 600 sites in Windsorton	R 12 633 480		✓		60%	In Construction. Water and sewer connections complete in Hebron Park currently busy with Kutlwano.
Windsorton - Kutlwano & Hebronpark: External Water & Sewer	R 5 040 830		✓		60%	Water and sewer connections complete in Hebron Park.
Windsorton Oxidation Ponds	R 36 563 807			✓	0%	Preliminary designs complete. Construction of outflow sewer line planned to start April 2017.
Electrification of Bufferzone 52 connections and Delportshoop 56 connections	R 1 600 000			✓	0%	In procurement.
Upgrading of Roads and Stormwater in Still Water	R 18 161 438		✓		30%	Construction was halted due to litigation issues.

PHOKWANE LOCAL MUNICIPALITY						
Project Name	Budget (R)	PROGRESS				
		Completed	In Progress	Not Started	%	Comments
Refurbishment of JKD WWTW (Phase 1 & 2)	R 4 500 000	✓			100%	Phase 1 & 2 completed. Phase 3 will continue in 2017/18 FY.
Guldenskat development water and sanitation	R 1 700 000			✓	0%	Phokwane to decide whether to proceed with project or to re-allocate the funds to another project.
Pampierstad: Bulk water infrastructure Phase 2	R 838 930		✓		90%	The project is progress is at 90%, but needs counter funding to be completed. Construction is currently halted.
Ganspan WWTW & Related Bulk Sewer Infrastructure (MIG 1397)	R 10 000 000		✓		10%	In construction. Site establishment done.
Pampierstad : Stormwater Channel Phase 3b	R 2 515 177	✓			100%	Completed.
Kingston :Construction of Roads and stormwater Phase 1	R 3 518 957	✓			100%	Phase 1 completed.
Sakhile, Masakeng, Kingston, Bonita Park: High Mast Lighting	R 3 397 977		✓		48%	4 high mast lights completed, 1 has been energized and 3 waiting for Eskom to energize.
Valspan:Upgrading of streets and	R 4 792 957		✓		40%	In construction. There were some rain,

storm water in Valspan LIC Project-Phase 2						but the estimated completion is still before end of the financial year
Upgrading of bulk electricity supply in Guldenskat	R 860 869	✓			100%	Completed.
Electrification of 40 stands (Ganspan 20 & Andalucia Park 20)	R 639 130		✓		60%	Electrification of 24 stands in Andalucia Park has been completed except the electricity meters.
Masakeng 1200 internal sewer	R 58 914 252		✓		86%	In Construction. 940 house connections completed. The project is being implemented in an existing formal settlement with houses and water lines.
Hartswater & Pampierstad stormwater channel LIC Project Phase 1,2&3	R 1 037 000			✓	0%	In construction. Busy with setting out of work.

2. CHAPTER 2: STATUS QUO ASSESSMENT (SITUATIONAL ANALYSIS)

The Northern Cape Province is the largest province geographically with a total area of 372,889 square kilometers. The population of the province is 1,193 780 people or 2.3% of the population; giving it the smallest share of the South African population (Statistics SA community survey, 2016).

The district municipality is situated in the north-eastern corner of the Northern Cape Province. The district is the most densely populated district with approximately 387, 742 people. It is bordered by the Free State in the east, the North West to the north and by two district namely Z F Mgcau to the west and Pixley ka Seme to south.

The district comprises of four local municipalities with a population distribution estimated as follows: Magareng (24 059), Dikgatlong (48 164), Phokwane (60 168) and Sol Plaatje (255 351) (*Statistics SA community survey, 2016*).

2.1 BASIC SERVICE DELIVERY

2.1.1 Infrastructure Services

Considerable spending on eradicating backlogs in infrastructure services has taken place. Despite these efforts the backlogs are not eradicated as expected.

2.1.2 Water and Sanitation

Access to water is a constitutional right to everyone as stipulated by Section 27 (b) of the Constitution of South Africa 1996. Municipalities are mandated by amongst others the Municipal Structure Act 1998, the Municipal Structures Amendment Act 2000 and the Water Services Act 1999, to provide potable water to households within their areas of jurisdiction. The district does not provide services but support the local municipalities in the eradicating of these backlogs.

According to the Community survey 2016 by Statistics SA, it is estimated that about 5 493 households in the district have no access to water and about 16 317 households lack access to proper sanitation.

Issues:

- The cost to eradicate backlogs is high and increasing annually.
- Municipalities in the district depend mainly on grant funding for infrastructure provision.
- With the recent draught water conservation and demand becomes a very important consideration. Water losses and non-revenue water are still very high in the local municipalities.
- Although the District provides assistance with O&M funding, management of the O&M still needs to improve. The Blue and Green Drop percentages of the local municipalities have fluctuated over the past few years, but none of their water supply systems or waste water treatment systems has achieved Blue or Green Drop.

2.1.3 Electricity and Energy

The availability of energy remains a serious resource challenge. In the last ten years the communities' access to electricity has significantly improved. In accordance with the Community survey 2016 over 92.7 % of the households in the district have access to electricity for lighting. This leaves us with a gap of 28 360 households, but with the recent completion of electricity master plans planning should improve.

Issues:

- In the very rural areas the availability of bulk electricity makes connecting to the households difficult.
- Correct billing of electricity remains a problem in some local municipalities.
- Some renewable energy projects have been implemented (Droogfontein Solar).
- In the very rural areas the availability of bulk electricity makes connecting to the households difficult.

2.1.4 Roads and Storm Water

Frances Baard District has about 3 160 km of gravel roads within the municipal areas. The district has purchased a grader and appointed a grader operating team to assist with maintenance of gravel streets in the category B municipalities. An amount of R2 427 000 was allocated to the District Municipality to implement the Rural Road Asset Management System (RRAMS). A service provider has been appointed. This system will provide information about the roads assets in local municipalities as well as conditional assessments for future planning and budgetary purposes. This will become an important tool to lobby for funding of future roads' projects.

Issues:

- Because of funding issues and higher prioritizing of water and sanitation, refurbishment and maintenance of roads remain a problem in local municipalities.
- The conditions of provincial gravel roads within the district have deteriorated over the years due to the following reasons:-
 - Insufficient funds are allocated for road maintenance.
 - Increased traffic volume – has a negative influence on especially gravel roads.

2.1.5 Waste Management

Local municipalities still grapple with poor waste management. The Integrated Waste Management Plan (IWMP) of FBDM addresses the waste challenges faced by the local municipalities and suggested solutions for these challenges. Local municipalities do not budget adequately for waste management and little attention is given to the operation of landfill sites.

2.1.6 Housing

The year 2016 – 2017 was yet another successful year for the district municipality in terms of delivery of human settlements and provision of basic services. The Frances Baard District Municipality through the Infrastructure Services: Housing Unit continues to work towards accelerating the delivery of sustainable human settlements within the district.

Service Level Agreements

The Service Level Agreements (SLAs) with the three local municipalities i.e. Dikgatlong, Magareng and Phokwane are still in place. The SLAs put the onus on the district municipality to facilitate the development of sustainable human settlements within the local municipalities.

Consumer Education

The district municipality as part of the sustainable human settlements development process will continue to conduct consumer awareness and education workshops. Housing Consumer Education is a national housing programme aimed at educating housing beneficiaries on the role of government in the provision of housing as well as the responsibilities of the beneficiary towards their house. For 2017 – 2018 financial year, eight (8) Housing Consumer Education Workshops are planned.

Local Municipalities

Frances Baard District Municipality will continue to support the three local municipalities in the development of sustainable human settlements. Both the district and local municipalities continues to work collectively to ensure that the projects are completed within the specified timeframes.

Dikgatlong Local Municipality

It is envisaged that the next phase of the Buffer Zone 220 housing project will be completed in March 2018. Phase 1 of 60 houses was planned for 2014/15 f/y, and was successfully completed. The remainder of 160 houses for will be phased over the 2015/16 to 2019/20 f/y. The Delportshoop 217 project has started in 2016 and it is envisaged that the first number of houses will be delivered soon.

Magareng Local Municipality

The district facilitated phases 1 - 3 of the Ikhutseng 1000 housing project in the Magareng local municipality and was the developer for phase 4 of the project. This phase was completed in a record time of 6 months. Whereas the project has in the previous years completed new houses, the emphasis during the 2015/16 to 2017/18 financial years is on completing the outstanding houses of phases 2 and 3.

Phokwane Local Municipality

The district will continue to facilitate the Kingston 685 housing project in the Phokwane local municipality. The Kingston project has been hampered by slow construction progress. The project is currently in phase 4 of 121 houses. The Valspan project will commence soon with the completion of the remaining 13 houses of the old Valspan 1000 project.

2.2 LOCAL ECONOMIC DEVELOPEMT (LED)

2.2.1 Local Economic Development

Local Economic Development (LED) is the creation of a platform and environment in order to engage stakeholders to implement municipal strategies and programmes aimed at developing and growing the local economy. It's the process whereby all economic agents in a municipality are brought on board to identify resources, , understand needs and plan the best way of making the local economy fully functional, investor friendly, and competitively productive.

The district economy is still very much primary based and skewed towards the Sol Plaatje municipality economy. Sol Plaatje alone is responsible for just under 80% of the value addition in the district while the secondary sector contributes only around 7%.

There are LED Priority issues planned to planned to grow and develop the the district economy. Some of these initiatives are:

- Establishment of a manufacturing hub/cluster;
- Establishment of incubation hubs in all local municipalities;
- Establishment of an agri-park
- Transformation and expansion of the Sol Plaatje fresh produce market;
- Youth Skills development;
- Support and development of SMMEs;
- Product development and marketing of locally produced products;
- Entrepreneurship promotion and development;
- Promotion and support of township economies;
- Informal economy support program

Issues

a) Diversification of the District economy

The Secondary sector (Manufacturing, Electricity, gas and water and Construction) creates low number of jobs in the district and the sector's job absorption is erratic having employed 14 339 in 1996, 7 769 in 2011 to 9 445 in 2015. This was job losses of 6 570 jobs over the period 1996 to 2011 and an increase of 1 677 between 2011 and 2015. This state of affairs emphasises the fact that manufacturing and construction industries are quite small in the district and are not attracting investments.

Fixed capital investment in manufacturing and mining has stagnated, indicating that Frances Baard and its surrounds is not considered a major manufacturing area that attracts long term fixed capital investment.

This picture needs to drastically change if the district is to create the needed jobs and have a diversified economy. Diversifying the economy aims to maximize return by investing in different areas that would each react differently to the same event. As such the commodity prices and other mining and agriculture sector shocks will not be as highly felt like currently.

b) Low Skills Levels

The lack of appropriately skilled people is one of South Africa's principal drivers of the high unemployment rate. There has been clear evidence of a shift in the profile of the main economic sectors of the country over the past 2 decades, characterised by a decline in the share of primary and secondary sectors (which are labour intensive and can absorb unskilled labour) and an increase in the Tertiary sector (which requires skilled labour). This shift is also true for the FBDM, as seen in the production profile of the District.

Given that the largest employers in the FBDM come from the tertiary sector, almost half of the people employed in the District are skilled (41.8%); there is however a large portion that is Semi- and Unskilled (36.1%).

A breakdown of the local municipal level shows that just less than 50% of Sol Plaatje's workforce is skilled and interestingly, this LM has the highest portion of highly skilled labour in the district, at 24.9%. The percentage of semi-and unskilled labour is highest within the Dikgatlong, Magareng and Phokwane LMs, at 57.2%, 41.7% and 54.7% respectively.

Skills development is very critical if we are to grow at levels we desire and be able to absorb labour from the district. Skills levels are also a critical determinant of which industries we can realistically target and be competitive in. As a result of this, skills development is identified in the LED strategy as one the most important areas that the District must improve.

c) Low Economies of scale

The district population has grown from 315 853 in 2005, 395 148 in 2013 to 393 083 in 2015; this means that between 2005 and 2015 the district population has grown by an annual growth rate of 2.25%.

Frances Baard has fairly small household sizes with 21% of household living one person, 19% 2 people, 16% three people, 17% four people and household with five plus sizes making up only 27% of households. The district population density is 30.62 people per Km² which is quite low and thus necessitates that the production and output of the district needs to be more focused for export purposes, this can be both within SA and or abroad.

d) Poor infrastructure for businesses

Infrastructure is critical for the development and growth of any business. Access to infrastructure generally enables and gives a location competitive or comparative advantage over other areas, especially if the infrastructure is able to reduce the costs of doing business. In creating an enabling environment for businesses it thus becomes critical for local government to ensure that there is sufficient business infrastructure to support businesses. This can be termed economic infrastructure and ranges from access to affordable and conducive office and workshop space, roads, dams and etc.

e) Poor coordination and support for LED

All the LMs have a recently developed LED strategy, though the implementation of these strategies is slow.

All LMS and the FBDM have functional but not effective LED forums structures. There is a lot of working in silos as it relates to sector development and support, as a result the rand value or investment into the different sectors by development agencies is diluted. The state of the LED forums also fosters misunderstanding of roles and responsibilities and limits buy in from private sector.

2.2.2 Tourism

Tourism in the Frances Baard District has been identified as a sector with massive potential for economic growth. The district remains the most visited destination within the Northern Cape. It has a rich history and natural resources that can promote tourism development in the region. It is well located along the alternative route N12 from Cape Town to Johannesburg, therefore well situated for local and international tourist markets.

The district is predominantly a mining and agricultural district, but also offers rich experiences in terms of culture and history. The district consists of four local municipalities, each boasting its own unique offerings.

Issues:

a.) Lack of functional tourist information provision

Tourist information centres provide comprehensive tourist information about the destination, tourism attractions, accommodation, activities and services within the locality. It is essential that tourists have easy access to information on tourism products within the District; in this case tourist should be able to find information from readily available sources such as tourism offices, information boards, maps and brochures. However there is still a lack of fully functional tourism information centers in the smaller towns.

b.) Lack of brand awareness

The marketing of the FBDM tourism brand is the essential component of the success of the industry. Brand marketing has the ability to grow the visitor numbers, increase their length of stay for the benefit of the destination. Currently the FBDM Tourism brand and its associated products are being marketed through exhibitions, travel guide, tourism website, the placement of advertorials in renowned tourism publications and the distribution of branded promotional material.

c.) Limited Tourism capacity building

Tourism is a service industry; therefore constant training should be performed to encourage service excellence amongst product owners. There is currently limited training offered by the district to product owners but information sessions are conducted through the hosting of tourism forum meetings on an annual basis. Training to personnel offering service to visitors and educating them about importance of tourism plays a vital role in promoting our region.

d.) Community Involvement

Tourism must involve the local communities; through ownership and participation of tourism businesses for the economic benefits and job creation. FBDM need to facilitate the entrance of new tourism entrepreneurs into the market; currently there are few local entrepreneurs involved in tourism businesses. Education information provision and awareness campaigns are conducted annually to advice communities on avenues, which are open to them on how to enter the market and succeed.

e.) Local Tourism associations

Tourism development, marketing and management within the local municipalities currently take place in a largely uncoordinated manner. There are a number of tourism stakeholders operating within the district, (at local municipalities) including private sector stakeholders and the provincial tourism authority.

Currently, there is little interaction between these stakeholders resulting in duplication of efforts as well as missed opportunities to grow the sector. Furthermore, better management of the sector through local government interventions can result in a coordinated approach to raising awareness of the benefits of the sector and benchmarking the sector's growth. As a result; FBDM has developed a district tourism association in co-operation with the local municipalities in the district to coordinate tourism, co-operation and partnerships amongst key stakeholders of the tourism sector.

f.) Packaged Tourism experiences (Route development)

Route development represents a significant opportunity for the region. Routes play a strategic role in linking different regions and products and can facilitate movement of tourists through a region. Frances Baard District has a shortage of packaged products and experiences due to informal tourist routes. The Frances Baard District Municipality has identified the N18 to be developed as a tourism route.

Tourism in the Frances Baard District has been identified as a sector with massive potential for economic growth. The district remains the most visited destination within the Northern

Cape. It has a rich history and natural resources that can promote tourism development in the region. It is well located along the alternative route N12 from Cape Town to Johannesburg, therefore well situated for local and international tourist markets.

The district is predominantly a mining and agricultural district, but also offers rich experiences in terms of culture and history. The district consists of four local municipalities, each boasting its own unique offerings.

2.3 MUNICIPAL INSTITUTIONAL DEVELOPMENT AND TRANSFORMATION

2.3.1 Environmental Management

Municipal Health Services (MHS) are defined in the National Health Act, 2003 and places the responsibility of MHS on district and metropolitan municipalities. MHS is a shield of protection against the environmental health vulnerability of the district's population. The municipality has the executive and legislative authority for MHS although it is not fully devolved to FBDM. Currently FBDM is rendering MHS in Magareng and Dikgatlong local municipalities due to budget constraints. As per the Municipal Structures Act, 1998 municipality must conduct a section 78-assessment before a new service can be implemented. Section 78-assessment has been conducted to determine whether the statutory responsibility will be exercised by an internal or external mechanism. The FBDM has signed the memorandum of understanding with Phokwane municipality to render municipal health services.

Food safety

Municipalities must be authorized under the Foodstuffs, Cosmetics and Disinfectants Act, 1974 to enforce standards and compliance at food premises. Many food premises do not comply with legislation and the rate that new tuck-shops are established is of great concern. The municipality has applied to the National Department of Health (NDOH) for authorization and as soon as authorization has been granted, strict enforcement will be implemented at these premises.

Water quality monitoring

Water quality is monitored through regular sampling and results together with recommendations to address failures are forwarded to local municipalities and stakeholders. Re-sampling is done in case of failures. Awareness campaigns are conducted in affected communities.

Air quality management

The municipality is responsible for the issuing of atmospheric emissions licenses (AELs) and ensures that emissions from industries must comply with standards. The District Air Quality Management Plan was developed, adopted and is being implemented by the district in the local municipalities.

Waste management

The Integrated Waste Management Plan (IWMP) was developed for the district and local municipalities to address the waste challenges. The main concern is that local municipalities do not budget adequately for waste management and little attention is given to the operation of landfill sites. The FBDM is assisting the local municipalities to review the waste management plans and the plans will be finalised in the 2017/18 financial year.

Issues:

- The landfill sites in the district are unlicensed and do not comply with the minimum requirements for landfill sites.
- Local municipalities do not budget adequately for the operation and management of landfill sites.
- Illegal dumping of waste in open spaces in residential areas remains a problem as it attracts rodents which could spread diseases.
- FBDM collects water samples from various sample points in Magareng and Dikgatlong. Water quality is not up to standard at some of the sampling points. These failures are caused by inadequate maintenance of treatment equipment by local municipalities or insufficient dosing of the water.
- The municipality is the atmospheric emissions licensing authority and is responsible for the issuing of atmospheric emissions licenses to industries which comply with the requirements of the National Environmental Management Air Quality Act, 2004.

Climate Change

- Frances Baard District Municipality acknowledges that climate change poses a threat to the environment, its residents, and future development. Actions are required to reduce carbon emissions (mitigation), and prepare for the changes that are projected to take place (adaptation) in the District. Frances Baard District Municipality has therefore prioritised the development of a Climate Change Vulnerability Assessment and Climate Change Response Plan.
- The plan was developed through the Local Government Climate Change Support (LGCCS) program (<http://www.letsrespondtoolkit.org/>), with support from the Department of Environmental Affairs (DEA) and the Deutsche Gesellschaft für Internationale (GIZ). Through this program key climate change vulnerability indicators were identified. These are indicators where Frances Baard District Municipality may be at risk to the impacts of climate change.

A summary of the key vulnerability indicators is provided in table 3 below.

Table 3: Key vulnerability indicators for FBDM

No	Sector	Indicator Title	Exposure Answer	Sensitivity Answer	Adaptive Capacity Answer
7	Agriculture	Change in other crop production areas	Yes	High	Low
10	Agriculture	Increased risks to livestock	Yes	High	Low
12	Biodiversity and Environment	Loss of High Priority Biomes	Yes	High - Nama-Karoo Biome	Low
14	Biodiversity and Environment	Increased impacts on environment due to land-use change	Yes	High	Low
42	Biodiversity and Environment	Loss of Priority Wetlands, River ecosystems, and other threatened ecosystems	Yes	High	Low
43	Biodiversity and Environment	Loss of Soil Fertility	Yes	High	Low

No	Sector	Indicator Title	Exposure Answer	Sensitivity Answer	Adaptive Capacity Answer
22	Human Health	Increased heat stress	Yes	High	Low
26	Human Health	Increased air pollution	Yes	High	Low
27	Human Health	Increased Occupational health problems	Yes	High	Low
29	Human Settlements	Increased impacts on strategic infrastructure	Yes	High	Low
30	Human Settlements	Increased impacts on informal dwellings	Yes	High	Low
34	Water	Decreased quality of drinking water	Yes	High	Low
35	Water	Decreased water quality in ecosystem due to increased concentrations of effluent and salt concentrations	Yes	High	Low
36	Water	Less water available for irrigation and drinking	Yes	High	Low
40	Water	Less groundwater availability	Yes	High	Low

Based on the key indicators identified in the table above, a range of interventions were identified to respond to the priority indicators. As soon as the final plan has been finalised, it will be tabled at the Council meeting for adoption where after it will be implemented.

2.3.2 Disaster Management

The Disaster Management Act has been amended to include the responsibilities of local municipalities on pre- and post- disaster management processes. The Frances Baard District Municipality (FBDM) assisted three local municipalities in its jurisdiction, namely Phokwane, Magareng and Dikgatlong to implement the Disaster Management Act by appointing disaster practitioners at each of these local municipalities. In addition, volunteers were trained to be deployed during any disastrous event. A contingency fund policy was adopted by council to assist destitute families within the boundaries of the above-mentioned local municipalities.

The district municipality has reviewed the District Disaster Management Plan and plans have also been developed for the Magareng, Phokwane and Dikgatlong Local Municipalities. A response and recovery strategy has also been developed to assist the district municipality and all other disaster management stakeholders to respond uniformly to disastrous incidents/events. The District Disaster Management Advisory Forum has been established and is operational.

The lack of firefighting facilities and capacity (human and capital) in the district are challenging. Four fire protection associations are established within the district. They operate under the Veld and Forest Fires Act (Act 101 of 1998) and assist with combatting veldfires. No fire grant was received in the 2015/16 financial year therefore no projects could be initiated in local municipalities.

➤ **Establishment of firefighting facilities within the FBDM jurisdiction**

FBDM undertook an investigation to investigate the possibilities of establishing firefighting facilities at local municipal level. The best way to address this issue is to establish the services at the municipality which have been prioritised with the highest risk and with the highest population.

➤ **Implementation of the Disaster Management Amendment Act (Act 16 of 2015) at local municipal level**

Roles and responsibilities for local municipalities have been addressed in the amendment act and provision need to be made to implement the act. FBDM will support the local municipalities to implement the act.

➤ **Establishment of the District Disaster Management Centre**

It is a requirement as per the Disaster Management Act (Act 57 of 2002) to establish a disaster management centre which had to serve all its municipalities. FBDM recently concluded the planning stages for the establishment of the District Disaster Management Centre.

The National Disaster Management Framework states that the district must perform its mandate with regards to KPA IV (response, recovery and rehabilitation). To implement the

above-mentioned FBDM have to implement the response and recovery strategy to ensure that proper disaster forums and response and relief teams be established.

➤ **Funding Resources**

Conditional grants received from Province are as follows:

- Disaster Grant - The disaster grant is used to implement the following:
- Response and recovery during incidents;
- Assistance to communities when affected by any incident;
- The training of volunteers at local municipal level; and
- Awareness programmes.

Issues:

- Frances Baard district municipality lacks firefighting facilities, equipment and human capital. There is an increase in shack and dwelling fires in the Dikgatlong, Magareng and the Phokwane local municipalities because of the lack of fire and emergency services in these areas. To combat veldfires FBDM utilises the services of Fire Prevention Associations and Working on Fire.
- FBDM does not have a district disaster management Centre. It is a requirement as per the Disaster Management Act (Act 57 of 2002) for a district municipality to establish a disaster management centre to serve all its municipalities. FBDM recently concluded the planning stages for the establishment of the District Disaster Management Centre and an architect was appointed to design and cost the centre.
- Conditional grants for NEAR and Fire are received from Province. The Fire Grant must be shared between Sol Plaatje, Phokwane, Dikgatlong and Magareng local municipalities. These funds are insufficient due to the high cost of firefighting equipment.

2.3.3 Human Resources Development

There is continuous investment in employees and Councillors through training and development. This initiative is done jointly with other training and development institutions e.g. LGseta, SALGA and accredited institutions of higher learning. This is an attempt to enable both Councillors and employees to deliver to the expectation of the communities.

The objective of Skills Development is to create a workforce empowered with the necessary and continuously upgraded skills, knowledge and recognized qualifications in order to increase productivity and competency levels of employees. It is also essential to identify developmental opportunities and address challenges to meet new demands of changing technologies and labour market demands.

a) Labour Relations

The stabilization of the workforce is engendered through sincere, open, transparent consultation and engagement process about matters of mutual interest between employer and representatives organized labour.

The Local Labour Forum(LLF) is a forum comprising of equal representation between the employer representatives and serves as a dispute resolution and consultative structure.

The LLF, as a conflict resolution and consultative forum, has in the instance of FBDM been clearly established and put in place, and is fully functional. With a stable, active and properly functional LLF in place, the focus is to be directed at the maintenance of its active and functional status for the sustainability of its operations. To ensure that this objective is attained, a medium to long term plan and strategy is to be developed and implemented to ensure that the momentum of operational efficiency is maintained.

b) Skills Development

The FBDM has a Skills Development Unit (SDU) in place. The primary responsibility of the SDU is to periodically conduct structured training needs analyses for the purpose of identifying skills gap, recommend appropriate training interventions to satisfy the identified needs and close the gaps.

The SDU manages, coordinates, monitors and evaluates training and capacity building initiatives in respect of employees and councilors of FBDM. This is done in compliance with and within the guidelines of relevant legislation.

Skills development is an inherent function of the HR Unit and the function is managed properly and undertaken on a sustained and consistent basis.

A comprehensive overarching plan is to be put in place to enhance the administrative control and coordination of operational activities in this area of responsibility, with the intention of unlocking efficiencies in the management of the skills development and the granting of financial assistance to employees.

c) Recruitment, selection and placement

The staff establishment of any institution is and should be designed to carry out and implement its strategic objectives, and should also be responsive to and give support to the implementation of its strategic plan (IDP).

However, the recruitment and retention of scarce and critical skills remain a challenge for FBDM. To deal with this challenge with a view to stabilizing the workforce and stem the loss of talent, a policy on the retention of scarce and critical skills had been developed and approved, and its implementation is pending. A plan is to be developed and implemented for the administration of the policy.

The recruitment function is to be enhanced through improved planning and coordination, and to that effect a strategy is to be developed and operationalized.

d) Employment Equity

The Employment Equity Act No. 55 of 1998, as amended, requires all eligible employers to develop, approve, and submit a legally compliant employment equity plan (EEP). The EEP is a coordinated and structured initiative that seeks to respond to the obligation imposed on all employers for the removal of unfair discrimination and implementation of affirmative action measures all with the intent of leveling the playing field for the accessibility of opportunities by all in the workplace. The primary beneficiaries of EE are intended to be designated groups, particularly women and people living with disabilities.

FBDM is fully compliant in this regard, and has been utilizing the EEP as guiding framework in the execution and implementation of recruitment initiatives. The looming challenge,

however, is in respect of the difficulty of recruiting people living with disabilities. Despite all efforts, people living with disabilities continue to be not responsive to the recruitment advertisements of FBDM.

To redress this anomaly, a plan is to be established and implemented. The plan will, amongst other remedial actions, contain initiatives intended to ensure that all recruitment adverts are understandable, user-friendly, and have an appeal towards women and people living with disabilities, including having a wide reach and coverage of the entire district.

e) Health and Safety

The function of occupational health and workplace safety is governed by the Occupational Health and Safety Act and Regulations No. 85 of 1993. The Act provides for the nomination of safety representatives and the establishment of a workplace health and safety committee.

The challenge experienced currently is the lack of general safety awareness and health consciousness amongst staff. This gap will be addressed through the development and rollout of suitable health and safety awareness programmes and campaigns.

f) Employee assistance and wellness

FBDM is constantly striving towards the ideal of becoming a hub of service excellence and a world class municipality. This feat may be achieved by and through, amongst others, the creation and maintenance of a content, satisfied and healthy workforce. In attempt to respond to this lofty ideal, the FBDM introduced a wellness and employee assistance programme (EAP).

The ethos of professionalism and principle of confidentiality underpin the administrative handling and management of EAP within FBDM. To ensure that this crucial element of confidentiality is observed and maintained at all times, the services of externally based trained specialists and professionals are utilized.

Despite the utmost professionalism with which the function is being handled, EAP is still regarded with skepticism and beset with credibility challenges and afflicted by negative stigma by the workforce of FBDM.

In the endeavor to deal and reverse the challenge of negative perception and debilitating stigma, a well thought-out plan will be put in place to positively market EAP and internally brand FBDM as a caring institution which has the welfare of its employees at heart.

g) Performance management and administration of performance information

Performance management is a holistic process that is based on performance against the strategic plan. It involves the development and execution of an action plan, and regular reporting on the implementation of business operations against the existing operational performance plans. The performance management system has been extended to include managers below the level of section 54 and 54A managers.

The responsibility of the Human Resource Unit is about rendering support for performance evaluations, safe keeping of performance records, and the general management of performance information.

Though the performance information of the majority of middle managers is on record, the challenge is with regard to unclear channels of communication and the blurred line of responsibility pertaining to the follow-up of outstanding performance information. However, a plan will be developed intended to resolve and remove the challenge of overlapping responsibility.

h) Human resource administration and personnel maintenance

FBDM regards its employees as human capital and an invaluable resource for the achievement of its strategic goals, as set out in its strategic plan (IDP). For this resource to operate efficiently, optimally and be fully effective; a credible, fair and equitable remuneration and benefit system and structure must be in place. To assist FBDM realize this objective, an integrated human resource management system has been introduced viz. VIP payroll system. The system, amongst others, allows employees to submit applications and approvals of leave online.

However, there is a need to do close monitoring of the system in respect of utilization by the users. The other critical factor is the checking and monitoring of reliability, within the context of minimization of downtime.

The training of employees on the use of the system has already been completed.

Issues:

- The need for maintenance and sustenance of industrial peace and labour relations stability.
- The need for maintenance of workforce stability in respect of recruitment, staff turnover, and retention of scarce and critical skills.
- The need for elevating levels of awareness about EAP, including the development of wholesale consciousness about workplace health and safety.
- The need for the development of an overarching human resource strategy for holistic and uniform approach to the management of human resources.

2.3.4 Records Management and Office Support Services

Records Management

- The absence of a permanent records centre for the Frances Baard District Municipality; creates a huge challenge when the office embarks on records management activities to achieve its objectives of executing disposal and appraisal activities. These activities enables the municipality to distinguish which records should be disposed, when no longer required for administrative, legal or other functional purposes and which records to be transferred to the Khotso Flatela Archives Repository for permanent preservation. However, Frances Baard District Municipality intends to extend the current Administration building, by adding a records centre for the above-mentioned activities.
- Frances Baard District Municipality provides records management services and support to the three local municipalities within the district, namely Dikgatlong, Magareng and Phokwane. A structured approach with a clear action plan has been considered and will

be closely monitored at all three local municipalities as to improve the current records management challenges and to aid local municipalities in receiving a cleaning audit. However, the support from Top Management at local municipalities is still insubstantial; records management is not perceived as an added value/ commodity to the organization. The introduction of a memorandum of understanding has also been considered and introducing finance staff dealing with the management of financial records in the Records Management Team.

- The current approved file plan of the municipality to be reviewed as most subjects in the File Plan are not supportive and functional; meaning the subjects do not support the core business of the organization; e.g.
 - 17/7 District Council projects
 - 18/6 Library services
 - 18/7 Pleasure resorts & resting's' places

Office Support Services

- Facilities management/ building maintenance is located in the office support unit and is efficiently integrated in the support for revenue collection within the Frances Baard District Municipality through the renting of meeting and conference facilities. Therefore; Frances Baard District Municipality ensures at all times that the facility and physical structure of the institution is maintained and developed to improve the effectiveness of its primary objective.

Issues

- Frances Baard District Municipality staff does not frequent the electronic records management systems on daily basis and at some instances don't access the system for a period of time; this action may cause a delay in responding to incoming communication and affecting service delivery. Hence, the unit introduced a monthly monitoring tool of all staff having access to the MunAdmin electronic records management systems.

2.3.5 Information, Communication Technology

Currently the district does not have a direct link with the local municipalities, to take advantage of the reduced cost of implement VoIP (Voice over Internet Protocol) and video conferencing. The district in process of tasting the market on available VPN (Virtual Private Network) solutions offered by external service provides, to ensure the district can implement the district wide VPN, which will ensure there is direct link within the district. The direct link also hampers the ability for ICT unit of the district municipality to have access to local municipalities system to assist in supporting, hosting and providing second level of support.

The Frances Baard District Municipality has started the process of reviewing the master plan, which will be aligned with the mid-term strategic framework. The master plan seek to address five major issues within the district, namely:

- Invest in systems which can be shared within the district, to avoid costly duplicate systems within the district;
- Assist local municipalities to start providing provide digital service delivery to communities to which they operate in;
- Secure access and storage of information, King IV identifies information as one of the most important assets of any organization in today's world, as such, the municipality should implement controls and measures which will safe guard information from any unethical measures;
- Improve governance within the district, more especially to local municipalities; and
- Build internal capacity, which will reduce the reliance on external services provides, which will reduce the operational cost of the ICT units within the district.

Issues:

The ICT unit is more particularly concern with capacity within the local municipalities and seeks to start being more proactive, instead of reactive to challenges of the local municipalities.

This particularly needs senior management to drive local ICT units to interact more the district.

2.3.6 Spatial Planning

Frances Baard Spatial Planning unit offers spatial planning shared services' support to four local municipalities within the district. However, more focus is on Magareng, Phokwane and Dikgatlong Local Municipalities. In addition to limited planning tools, these municipalities are characterised by limited institutional planning capacity as compared to Sol Plaatje local municipality.

The Spatial Planning & Land Use Management Act, 2013 (SPLUMA) was signed by the President of the Republic of South Africa on 5 August 2013. The Act came into operation on the 1st of July 2015. SPLUMA is a framework act for all spatial and land use management legislation in South Africa. The act seeks to promote consistency and uniformity in procedures and decision-making in this field. The other main objective of SPLUMA is addressing historical spatial injustice and the integration of the principles of sustainable developments into land use and planning regulatory tools and legislative instruments.

The district is committed to assist the Local Municipalities within its area of jurisdiction to implement the Spatial Planning and Land Use Management Act, 2013. The district is ensuring the readiness of the Local municipalities by providing the following:

- Preparation and adoption of the spatial development frameworks;
- Financial assistance and capacity building;
- Establishment of the Municipal Planning Tribunal (Joint/single/District);
- Preparation and Approval of Delegations;
- Preparation, adoption and gazetting of the Municipal Planning By-laws;
- Preparation and adoption of the new Tariffs;
- Categorisation of the land development applications; and
- Establishment of the Appeal Authority

Frances Baard District Municipality, Phokwane Municipality, Dikgatlong Municipality and Magareng Municipality have agreed to establish a District Municipal Planning Tribunal (DMPT) in order to receive and dispose of land development applications and land use applications. The DMPT has been established and is operational.

Spatial Development Frameworks

The Spatial Development Framework (SDF) is a strategic planning tool that guides decisions on land development and provides framework for spatial development by providing direction where investment is likely to be targeted.

All the SDFs of the district and local municipalities within FBDM have been approved by Coghsta with an exception of the Sol Plaatje SDF which is currently under review and will be completed within 2016/17 financial year. FBDM is providing assistance with the review of Sol Plaatje SDF.

Integrated Zoning Schemes/ Land Use Schemes

The purpose of land use scheme is to ensure comprehensive management of all land within the area of jurisdiction of the municipality. The management is enforced by adhering to specific guidelines contained within the scheme. In terms of section 24 (1) of the Spatial Planning and Land use Management Act , 2013 (Act No. 16 of 2013) *“A municipality must, after public consultation, adopt and approve a single land use scheme for its entire area within five years from the commencement of SPLUMA”*. The Northern Cape Planning and Development Act, 1998 (Act 7 of 1998), also states that” each local and representative council shall formulate and implement zoning schemes and land development procedures and regulations in its area of jurisdiction”.

Frances Baard District Municipality has facilitated the preparations of the Land use schemes of Phokwane, Dikgatlong and Magareng Municipalities. The schemes have been adopted by the respective council. Dikgatlong and Phokwane municipalities land use schemes will be reviewed during the 2017/2018 financial to ensure that their complying with SPLUMA.

Issues:

- The authorized officials at the Local Municipalities to approve certain categorized land use applications still require training as they lacks knowledge and understanding on the land use management and land development process.
- Local Municipalities as the authorities of the first instances on land development matters, they do not have system ready to receive and process land use applications.

- Magareng Local Municipality has not yet approved new tariffs in line with the SPLUMA and they are still using old tariffs.
- Local Municipalities have not yet established Appeal Authority as required by the SPLUMA.
- Local Municipalities lacks resources and are embedded with weak institutional capacity to implement and enforce the approve plans such as Land Use Scheme and Spatial Development Frameworks (SDFs).
- Local Municipalities gradually update the change in the land use rights or zones, which lead to the mismatch of the deeds information and land use on the ground.

2.3.7 Geographic Information System

GIS (Geographic Information Systems) is an essential tool utilized by the district and local municipalities for the purpose of monitoring and planning to enhance service delivery. The geographic data sets form an inventory of data sourced from different departments and vendors, serving the base map for the district to deploy resources for planning and decision making.

France Baard District Municipality maximizes the use of GIS to benefit end users with updated geospatial information in and around the district. An integrated enterprise GIS solution is implemented for the municipalities in the jurisdiction being; Sol Plaatje, Phokwane, Dikgatlong and Magareng Municipality.

Phase One of Frances Baard District Municipality Corporate GIS Implementation commenced September 2009 and was completed in June 2010. The unit the area of analytical and technical skills set to effectively and efficiently apply the spatial data to locate all the assets in the municipalities and to extend into inclined studies or analysis of environment and land administration management.

The technical GIS environment for FBDM runs two workstations, GIS server, A0 plotter, A4 printer and four Trimble Juno GPS handheld units to facilitate data capture and update. The district is running Esri platform for operations and support to stakeholders. Frances Baard District Municipality has registered web portal with viewer make the geographic areas of the district accessible to all users over a web service (www.francesbaardgis.co.za).

GIS as an 'integrator' of spatial information from different sources; various departments or divisional sectors contribute by sharing data as a collaborative effort; thereby centralizing information with the most up-to-date latest spatial data to deploy service delivery.

Issues identified:

These are issues noted from the status quo analysis in three local municipalities:

- GIS Server – the repository storage for data sets and licenses for operation and support requires intensive upgrade. This is a costly exercise and management voiced concerns with looming budget cuts and constraints.

Frances Baard DM GIS website service is deployed and hosted, maintained and updated externally. The unit hones the skills of GIS Officer to acquire and increase knowledge necessary; to in the future see the services rendered locally.

- Staffing – GIS operations is hindered by the lack of capacity in local municipality.
 - Magareng local municipality –currently is with a vacant post and plans to institute relieve has not been successful. It is economically not viable with the budget and space locally, but going through the process for consideration;
 - Phokwane local municipality – the champion is capacitated and knowledge to serve the community; and
 - Dikgatlong local municipality – planned upskilling to candidates' capacity in the municipality.

2.4 GOOD GOVERNANCE AND PUBLIC PARTICIPATION

2.4.1 Communication

In terms of the Local Government Communication Status Report for the Northern Cape, the challenges facing communication from the Local Government environment is becoming increasingly difficult. Communication in terms of local government must be pro-active and strategic in an effort to influence and set the agenda.

Communication is still under-prioritised in the district in terms of recognition that service delivery issues go hand-in-hand with effective communication and participation programmes. With the exception of the Sol Plaatje municipality, all local municipalities have

insufficient staff for communication in the district and there is still poor planning and budgeting practices for communication activities. Communication in many respects is still performed on an adhoc basis in most of the municipalities.

External Communication

a) Public Participation

Through public participation the community is given the opportunity to actively participate in the actual planning process, including the identification of needs, the identification of solutions and the prioritization of projects. The emphasis on public participation has increased and it is crucial that the Frances Baard District Municipality and its local municipalities align their public participation plans to ensure optimal stakeholder engagement.

b) Communication Strategy

Effective strategizing and planning for communication is still lacking and the alignment of communication strategies across the district is crucial to ensure that communication activities across the district are coordinated and focused on the needs of stakeholders. The district municipality will be assisting with the development of communication strategies at local municipalities to improve coordination of communication activities.

c) Communication Forum

The District Communications Forum creates a platform for communicators within the district to share best practices that will ensure good communication within the district. The main objectives of the forum are to:

- Facilitate communications amongst the three spheres of government;
- Gather and compile relevant information for distribution amongst members;
- To encourage professionalism and collaboration of programmes between spheres of government; and
- To promote training and capacity building through workshops, conferences, study tours, presentations or any other means with regards to official matters.

Internal Communication

Good internal communication involves regular and effective two-way communication with all members of staff at all levels and is a critical success factor for any institution.

It is important for municipalities to give priority to the development of internal communication strategies to ensure a cohesive organisation focused on achieving its goals and objectives.

Communication issues

- Local municipalities do not have a clear framework for communication
- Inadequate media monitoring which results in unpreparedness for rapid response activities
- Poor planning of the use of modes of communication
- Poor collaboration of public participation programmes.
- Capacity constraints at some local municipalities.

2.4.2 Internal Audit

FBDM is still striving to support Magareng and Dikgatlong local municipalities internal audit services with all its resources. The audit, performance and risk committee is also extended to support the two local municipalities. Quarterly meetings of the audit committee are held to report on internal audit activities performed for FBDM and the two local municipalities.

Issues

- Internal audit is still in no position to comply with the requirements of section 45 of the Municipal Systems Act of 2000 as amended; this is due to the local municipalities that do not have an effective performance management system in place.
- The annual audit plans are not fully executed due to prevailing situations in the two local municipalities.
- The audit committee meetings are not held regularly as required by MFMA due to the prevailing situations in the two local municipalities, and therefore inadequately discharging its duties in terms of section 166 of the MFMA.

2.4.3 Legal and Compliance

The legal and compliance unit renders legal advisory services to the municipality through provision of written or verbal legal opinions. Legal opinions by nature are meant to assist

the end users to ensure the correct application of law during the execution of their mandates. The establishment of this function in the municipality has also ensured that the municipality curbs the budget that used to go for outsourcing of all legally related matters. All contracts and legal opinions are now drafted internally. Only matters that require litigation are outsourced but this only happens if it is necessary and there is now a legal management of all disputes to avoid litigation.

2.4.4 Risk Management Services

The Frances Baard District Municipality established a dedicated risk management functions in the 2013/14 financial year. FBDM and Sol Plaatje local municipality are the only municipalities which have functional structures consisting of risk management units in the district.

A shortcoming on the above mentioned local municipalities in the district is as a result of limited capacity in this area to effectively implement risk management services. FBDM is currently providing a shared and support services to both Dikgatlong and Magareng local municipalities. FBDM entered into the MOA with the two local municipalities which regulate how FBDM intends to assist the local municipalities to implement on risk management process.

A long way in reducing all identified risks to acceptable levels and to create an environment that is free from maladministration and fraud.

The following are the district transversal risks that we have to ensure that they are reduced to acceptable levels:

- High incidents of irregular, fruitless and wasteful expenditure and;
- Poor project management.

2.4.5 Performance Management System and Committee Services

Performance Management System (PMS)

According to chapter 6 of the municipal systems act no 32 of 2000 (as amended) and the performance management regulations of August 2006 every municipality in South Africa must establish, implement and maintain a performance management system (PMS) which is commensurate with its resources; best suited for its circumstances and in line with the priorities, objectives, indicators and targets contained in its IDP.

Frances Baard District Municipality approved its first performance management framework on 17 September 2003 which laid the foundation for the development of a PMS policy containing the following components:

- The requirements for performance management system in terms of the Municipal Systems Act of 2000 and the performance management regulations of August 2006;
- The principles that will inform its development and maintenance;
- The process of delegation of responsibilities in respect of the various role players; and
- An action plan for development and implementation.

The Frances Baard District Municipality has an effective and efficient performance management system in place which consists of two major components that are seamlessly linked to one another, namely:

- The **institutional performance management system** forms the first level of the system which includes measurement and reporting of municipal performance an entity and;
- The **individual performance management system** forms the second layer of the performance management system and covers all units in the various departments of the municipality to link up with the upper layer of management (section 57 Managers).

The individual PMS, vested in the Human Resources unit, measures the performance of all middle managers who in turn are responsible for the performance of all other levels of staff in the service of the municipality.

Frances Baard District Municipality as part of its mandate of providing assistance to the local municipality makes its PMS unit available to provide support as and when required by the

local municipalities of Phokwane, Magareng and Dikgatlong. The performance management system of these three local municipalities has not reached the level equal to the one of FBDM. It is the endeavor of the municipality to help bring the level of PMS of these three local municipalities to the same level as FBDM.

Committee Services

Section 79 of the municipal structures act no 117 of 1998 (as amended) stipulates that a municipal council may establish one or more committees necessary for the effective and efficient performance of any of its functions or exercise of any of its powers. Additionally the municipal council must appoint a chairperson and determine the functions of a committee it has established.

The following committees have been established by the Frances Baard District Municipality's council to ensure effective and efficient performance of Council delegated functions:

- **Finance Committee**, which consists of 5 (five) members;
 - **Infrastructure Development Committee**, which consists of 6 (six) members;
 - **Planning and Development Committee**, which consists of 5 (five) members;
 - **Social Development Committee**, which consists of 5 (five) members;
 - **Policy and Institutional Development Committee**, which consists of 6 (six) members;
- and

Council also established three more committee in accordance with local government legislation:

- **Audit; Performance and Risk Committee** – this committee is established in line with the provisions of section 166(1) of the municipal finance management act (MFMA) no 56 of 2003 (as amended) and consists of three members with one being the chairperson.

- **Oversight Committee** – this committee is established in line with the provisions of section 33 and 79 of the municipal structures act no 117 of 1998 (as amended) and it consists of two independent specialists and four councillors from the finance committee.
- **Municipal Public Accounts Committee (MPAC)**, which consists of 9 (nine) members who are all councillors. The main purpose of the MPAC is to exercise oversight over the executive functionaries of council and to ensure good governance in the municipality.

All the section 79 committee are fully functional and hold meetings at least once a month except for in August and October as per a Council approved annual schedule of meetings. MPAC is the only section 79 committee which sits as and when requested to consider matters referred to it by Council or to deal with any investigation.

The Audit, Performance and Risk Committee is a shared service between Frances Baard District Municipality, Magareng and Dikgatlong Local Municipalities. The committee holds quarterly meetings in all the three municipalities, i.e. FBDM; Dikgatlong and Magareng.

Issues:

- The three local municipalities receiving support from FBDM in terms of performance management, i.e. Phokwane; Magareng and Dikgatlong, have no functional performance management systems in place.
- Absence of a strategic framework for implementation of district intergovernmental forum (DIGF) decisions/resolutions.
- Some sector departments never attended the quarterly technical IGR meetings regularly. These departments send delegations/representatives only when the department needs to disseminate information to the municipalities.

2.5 Municipal Financial Viability and Management

The financial management of the municipality is discharged in accordance with the requirements of the Constitution of South Africa 1996, the Municipal Finance Management Act (MFMA) 26 of 2003, and other related pieces of legislation. The core function of the department is to provide an effective and efficient financial management service in respect

of the municipal assets, liabilities, revenue and expenditure in a sustained manner to maximise the district municipality's developmental role.

In fulfillment of its legislative mandate as set out in section 84 of the Municipal Structures Act 117 of 1998, the municipality has adopted intervention strategies designed to enhance financial management support to its category B municipalities which includes:

- Full compliance to the requirements of the MFMA;
- Credible financial reporting;
- Unqualified audit reports with no findings;
- GRAP implementation – application of approved standards by Accounting Standards Board (ASB);
- Audit outcomes (development of audit action plan and monitoring implementation thereof);
- Designed and implemented internal controls;
- Transparent, equitable and fair supply chain management; and
- Management of internship programme.

The district municipality has achieved an unqualified audit opinion in the past four (4) financial years and has a responsibility to adhere to the effective internal controls as well as to ensure compliance to the municipal Standard Chart of Accounts (mSCOA) as well as assists in supporting its local municipalities to comply by 01 July 2017.

2.6 SOCIAL DEVELOPMENT

HIV/AIDS

HIV/AIDS in South Africa as well as in the Frances Baard District is a prominent health concern. South Africa has the highest prevalence of HIV/AIDS compared to any other country in the world with an estimate 6.4 million people living with HIV in 2012. The estimated prevalence of HIV (the proportion of people living with HIV in the country) increased from 10.6% in the 2008 HIV Household Survey, to 12.3% in 2012. The HSRC released the key findings of the 2012 household survey at the 6th South African AIDS Conference in Durban.

Frances Baard has the largest population of 375 167 persons and the second highest HIV prevalence in the province of 18.4% amongst pregnant women(NDoH Antenatal survey, 2012).The John Taolo Gaetsewe District has the highest HIV prevalence of 27.5% amongst pregnant women (PSP, 2012).

Many factors contribute to the spread of HIV; these include: poverty; inequality and social instability; high levels of sexually transmitted infections; the low status of women; sexual violence; high mobility (particularly migrant labour); limited and uneven access to quality medical care; and a history of poor leadership in the response to the epidemic.

Research shows high levels of knowledge about the means of transmission of HIV and understanding of methods of prevention. However, this does not translate into HIV-preventive behaviour. Behaviour change and social change are long-term processes, and the factors that predispose people to infection – such as poverty and inequality, patriarchy and illiteracy – cannot be addressed in the short term. Vulnerability to, and the impact of, the epidemic are proving to be most catastrophic at community and household level.

Women aged between 30 and 34 and males aged 35 to 39 had the highest infection rates: 36% of females and 28.8% of males in these respective age groups contracted HIV. But the rate at which new HIV infections are acquired, or the HIV incidence rate, is a concern, with the HIV incidence rate among females aged 15 to 24 being more than four times higher than the incidence rate found in males in this group. Among the teenage population, the difference between the HIV prevalence between girls and boys is even higher: girls have eight times the infection rate of their male counterparts.

Many factors contribute to the spread of HIV. These include: poverty; inequality and social instability; high levels of sexually transmitted infections; the low status of women; sexual violence; high mobility (particularly migrant labour); limited and uneven access to quality medical care; and a history of poor leadership in the response to the epidemic.

Frances Baard District Municipality's environmental health unit is active with campaigns to curb the spreading of the disease. The Environmental Health Practitioners (EHPs) conduct regular awareness campaigns at schools and in the respective communities. These

campaigns are conducted in cooperation with local Community Development Workers (CDWs), non-government organisations (NGOs) and the Department of Health (DoH). The Mayor's Office is responsible for the Frances Baard District HIV/Aids Forum and has quarterly meetings with sector departments to plan prevention campaigns. The Premier's Office has seconded a HIV/Aids coordinator to FBDM to serve on the District HIV/Aids Forum.

There remains an acute need for social protection and interventions to support the most vulnerable communities and households affected by this epidemic. The challenge is that people are not testing timeously therefore only once they are very ill at quite a late stage of disease progression do they only realised that they are HIV positive. The central focus remains that we continue to mobilise an increased uptake in HIV testing and counseling, behaviour change communication and combination prevention and treatment.

Social Grants:

Social grants are available to South African citizens and permanent residents. Non-citizens of South Africa, for example refugees, people with work permits, children born in South Africa of non-citizens, may also receive South African social grants. Payment of social grants is made on condition that there is an agreement between South Africa and the country of origin of the non-citizen.

Table 4: Active grants for December 2015

December 2015							
	OAG	WV	DG	FCG	CDG	CSG	GIA
Kimberly Central	6739	1	3 270	124	357	11696	187
Roodepan	1 665	0	1 831	296	237	6 898	139
Floors	943	3	703	129	125	2 281	58
Beaconsfield	994	0	944	200	143	3299	67
Tlhokomelo	4843	0	3225	1259	531	18855	161
Corless Road	2295	0	1797	472	300	7879	91

Ritchie	920	0	678	237	62	4658	39
Barkly West	1801	0	1626	446	161	7099	110
Delpoortshoop	1154	0	1743	166	140	4264	77
Hartswater	908	0	727	247	96	4059	28
Warrenton	1566	0	1413	366	82	5197	76
Pampierstad	1593	1	1111	442	130	6288	128
Jan Kempdorp	1591	0	1264	227	156	8049	48
	27 012	5	20 332	4 611	2 520	90 522	1 209

Source: SASSA,2015

Social grants is a constitutional right to all South Africans as spelt out by Section 27 (1)(c) of the Constitution of South Africa which states:- *“Everyone has the right to have access to...social security including if they are unable to support themselves and their dependents, appropriate social assistance”*.

It is government policy to promote an equitable and fair distribution of resources, so as to alleviate poverty and enhance equality. In order to address the needs of the different types of social groupings, government has introduced specific grants for specific target groups. These are summarized as follows:-

Old age grant (OAG):

Old age grant is for the women and men who are 60 years and above. About 26,202 people in Frances Baard District Municipality received old age grant in December 2015.

War Veterans (WVG):

Special grants have been introduced for war veterans who fought in the liberation struggle. Any person who qualifies is advised to contact their respective political parties.

There were about 6 beneficiaries of the War Veterans grant in the district in December 2015. These are war veterans who served with the South African army either in the Zulu

Upraising in 1906; First World War 1914-1918; Second World War 1939-1945 or the Korean War 1950-1953.

Disability Grant (DG):

A disability grant is a social grant intended to provide for the basic needs of adults (people who are over 18 years) who are unfit to work due to mental or physical disability. The applicant should not have refused to do work that they are capable of doing and should not have refused treatment. The disability must be confirmed by a valid medical report of a medical officer stating whether the disability is temporary or permanent.

A person can apply for a temporary disability grant where it is believed the disability will last between six months and a year, or a permanent disability grant where it is believed the disability will last for more than a year. There were 20,592 recipients of the disability grant in the district in December 2015.

Foster Care (FCG):

It is a grant for children who are looked after by foster parents. About 3,079 people in Frances Baard District Municipality were receiving Foster Grant in December 2015.

Care dependency grant (CDG):

It is a grant dedicated to those children between the ages of 1 and 18 years old who are either mentally or physically disabled and need permanent home care. There were about 2,355 recipients of this grant in the district by December 2015.

Child support grant:

It is grant designed for poor children and is usually given to the children's primary care givers. This is one of the grants with the highest number of recipients in the district. It had about 49,500 recipients in the district by December 2015.

2.7 LAND

The president of the republic of South Africa on the 12th of February 2015 in his state of nation address speech said, Land has become one of the most critical factors in achieving redress for the wrongs of the past.

Land reform and land restitution

With South Africa set to mark the centenary of the notorious 1913 Land Act this year, the government is taking a number of steps to speed up land reform. This include a shift from the "willing buyer, willing seller" to the "just and equitable" principle for compensation for land acquired by the state.

The green paper on land Reform 2011 has four main salient sections-which are designed to address the shortcomings of the current system, these are:

- Vision of Land Reform
- Principles of the Land Reform
- Current Challenges and weakness
- An Improved trajectory for Land Reform

The above section may be summarized as follows:

1. The principles underlying Land Reform are:

- De-racialising the rural economy
- Democratic and equitable land allocation and use across race, gender and class
- A sustained production discipline for food security

2. The current challenges and weakness are:

- The willing seller/ willing buyer model has distorted land market
- A fragmented beneficiary support system
- Land administration in communal areas

- Beneficiary selection for land redistribution
- Declining agricultural contribution to the GDP
- Increase in rural unemployment
- A problematic restitution model

3. The improved trajectory for Land Reform aim to:

- Improve on the past and current land reform perspectives
- Minimize land redistribution and restitution which do not generate sustainable livelihoods, employment and incomes

Between 1948 and 1990 the apartheid government relocated millions of black people in both rural and urban areas when creating ethnically-defined homelands. Productive land was lost and farming in rural areas collapsed. On the other hand white commercial farmers were promoted and given massive financial support and subsidies. Ultimately the greatest proportion of the country became fully owned by white farmers who became highly productive. However there remained immense bitterness amongst black South Africans who desired to see their land restored back to rightful owners. Thus after the democratic elections in April 1994 land reform became a high priority government policy.

Land reform and land restitution cases are extremely sensitive and divisive issues that the government has to deal with. The legal and policy framework to facilitate land reform and the process of restoring rights in land to individuals or communities dispossessed of such rights have been adopted by government (Restitution of Land Rights Act-1994).

The Department of Rural Development and Land Reform (DRDLR) launched the District Land Committee (DLC) for Frances Baard District Municipality (FBDM) area of jurisdiction on the 26th of February 2015. The DLC was established within the premise of National Development Plan (NDP), chapter 6 which emphasised integration and inclusive rural economy. However, to correct the marginalisation of the poor South African, land is required as a resource. The “willing Seller willing buyer principle” has not been able to assist the Government to achieve

the 30% target of transferring all productive agricultural land in particular to the historically disadvantaged people.

Irrespective of the prevalent challenges on land reform, Frances Baard District Municipality will continue to pursue the following principles of National Development Plan principles:-

- Enable a more rapid transfer of agricultural land to more black farmers without distorting land markets or business confidence in the agribusiness sector;-
- Ensure sustainable production on the transferred land ;-
- Establish Institutional arrangements to monitor land markets against undue opportunism, corruption and speculation;- and
- Provide opportunity to White commercial farmers and organised industry bodies to mentor emerging black farmers.

2.8 AGRI-PARK

President Jacob Zuma in his 2015 State of the Nation Address (SONA) stated that, “Government will provide comprehensive support to smallholder farmers by speeding up land reform and providing technical, infrastructural and financial support.” He further stated that government has identified agriculture as the key job driver, with a target for the agricultural sector to create a million jobs by 2030. The President also highlighted the significant of establishing the agro-parks or cooperatives and clusters in each of the 27 poorest district municipalities to transform rural economies. He further indicated that the government allocated an initial funding of R2 billion for the agri-park initiative.

Subsequent, to the SONA, the National Department of Rural Development and Land Reform (DRDLR) commissioned a Master Agri-Park Business Plan per district municipality to operationalise the Agri-Park in 44 District Municipalities.

The Policy Discussion Paper Series – Agriculture Parks Models for the Capital Region CR-FAIR 2013, stated that “an Agricultural Park is a park that is accessible to the public providing recreational and wildlife habitat at the same time as providing space and opportunity for a range of food growing and educational opportunities” whereas, DRDLR 2015; defined Agri-

park as a networked innovation system of agro-production, processing, logistics, marketing and training and extension services, located in district municipalities. As a network it enables a market-driven combination and integration of various agricultural activities and rural transformation services.

Agripark comprises of three basic units:-

- The Farmer Production Support Unit (FPSU). The FPSU is a rural outreach unit connected with the Agri-hub. The FPSU does primary collection, some storage, some processing for the local market, and extension services including mechanisation;
- Agri-Hub unit (AH). The AH is a production, equipment hire, processing, packaging, logistics and training (demonstration) unit; and
- The Rural Urban Market Centre Unit (RUMC).

The DRDLR stipulated the following strategic objectives of the Agri-park concept:-

- Establish Agri-Parks in all of South Africa's District Municipalities that will kick start the rural economic transformation for the rural regions;
- Promote growth of the smallholder sector by contributing to the 300 000 new small-scale producers, as well as to the 145 000 new jobs in agro-processing by the year 2020 (as set out in the New Growth Path);
- Promote the skills of and support to small-holder farmers through the provision of capacity, mentorship, farm infrastructure, extension services, production inputs and mechanization inputs;
- Strengthen existing and create new partnerships within all three spheres of government, the private sector and civil society to develop critical economic infrastructure such as roads, energy, water, ICT and transportation/logistics corridors that support the agri-park value chain;
- Enable producer ownership of the majority of Agri-Parks equity (70%), with the state and commercial interests holding minority shares (30%);
- Allow smallholder producers to take full control of Agri-Parks by steadily decreasing state support over a period of ten years;

- Bring under-utilized land (especially in Communal Areas Land and land reform farms) into full production over the next three years, and expand irrigated agriculture; and
- Contribute to achievement of the NDP's "inclusive rural economy" and target of one million jobs created in agriculture sector through creating higher demand for raw agricultural produce, primary and ancillary inputs, as well as generating increased downstream economic activities in the sector.

Thus, Department of Rural Development and Land Reform identified Warrenton in Magareng Municipality as the location of the Frances Baard District Municipality (FBDM) Agri-Hub and is ideal to serve as a Rural Urban Market Centre Unit (RUMC). The three main commodities are Horticulture, Poultry and Livestock produce. The areas identified as a Farmer Production Support Unit (FPSU) are Jan Kempdorp in Phokwane municipality, Barkly West in Dikgatlong municipality and Ritchie in Sol Plaatje. The Department appointed the service provider to assess the viability of the proposed site and develop the Master business plan, which promotes the following objectives within FBDM:-

- Development of a black class farmer in terms of technical expertise ability to supply the market sustainability and at the desired market quality;
- Support emerging black farmers working in joint venture to supply the Agri-Park;
- Private farmers to join the Agri-Park as a lucrative investment opportunity; and
- To develop partnerships with other government stakeholders to develop critical economic infrastructure like, roads, water, energy, ICT and transportation/logistics that support the Agri-Park value chain.

The Frances Baard District Municipality master plan and implementation plan is set have been completed in the 2016/17 financial year. As of 17 November 2016, the district Executive Mayor has been appointed by the minister for Department of Rural Development and Land Reform.

Issues:

- Limited understanding amongst stakeholders of the Agri-hub/park business model.
- Limited understanding of the scale of agri-parks in relation to spatial spread of agri-hubs and Farmer Production Support Units (FPSU).

- Lack of the clear directives amongst stakeholders as to the agri-parks ownership and governance.
- Unclear on the ownership of Agri-Parks Assets (existing and to be developed).
- The implementation team has not yet fully engaged with the community.
- The Agri-hub/park is a new concept and the district is still identifying which commodities will best suit the agripark.

3. CHAPTER 3 OBJECTIVES AND STRATEGIES

3.1 BASIC SERVICE DELIVERY

3.1.1 Infrastructure services

Goal	Objectives	Outcome	
		Indicator	Target
Improved access to sustainable basic services in the District.	<ul style="list-style-type: none"> To assist LM's with project identification, review and prioritisation in IDP's annually 	<ul style="list-style-type: none"> Implementable projects in the IDP's 	<ul style="list-style-type: none"> BP's submitted on time 100% Project completion within time frames.
	<ul style="list-style-type: none"> To support the provision of potable water, sanitation facilities, electricity and streets and storm water to households in the district by 2021. 	<ul style="list-style-type: none"> Improved spending on and completion of approved projects 	<ul style="list-style-type: none"> 90% of allocated funds spent
	<ul style="list-style-type: none"> To support the operation and maintenance of infrastructure in the LM's annually 	<ul style="list-style-type: none"> Reduced interruptions in the provision of water, sanitation, electricity services and maintenance of streets 	<ul style="list-style-type: none"> 100% of allocated funds spent
	<ul style="list-style-type: none"> To support improved infrastructure planning in the local municipalities in the district by 2019. 	<ul style="list-style-type: none"> Municipal Roads Asset Management System (RRAMS) Road master plans Water & Sanitation master plans for LM's 	<ul style="list-style-type: none"> Build capacity to perform RRAMS function in the district Water & Sanitation master plans for 2 LM's Road master plans for 2 LM's

		<ul style="list-style-type: none"> District Integrated Transport Plan (DITP) 	<ul style="list-style-type: none"> DITP for the district
	<ul style="list-style-type: none"> To create job opportunities for the unemployed through the promotion of EPWP principles in the local municipalities within the district 	<ul style="list-style-type: none"> EPWP target achieved as per the annual EPWP incentive agreement 	<ul style="list-style-type: none"> Annual EPWP target set as per Incentive Agreement
		<ul style="list-style-type: none"> Number of jobs created through projects other than the EPWP incentive agreement 	<ul style="list-style-type: none"> 100 Work opportunities

3.1.2 Housing

Goal	Objectives	Outcome	
		Indicator	Target
Improved access to sustainable basic services in the District.	<ul style="list-style-type: none"> To facilitate the reduction in the housing backlog by 2021/2022 	<ul style="list-style-type: none"> Updated Human Settlements sector plans 	<ul style="list-style-type: none"> 8 Final Documents (4 HSP & 4 Chapters)
		<ul style="list-style-type: none"> Subsidy application forms 	<ul style="list-style-type: none"> Subsidy application forms for current running projects.
		<ul style="list-style-type: none"> Monitor progress of projects in the 3 LM's 	<ul style="list-style-type: none"> Monthly reports to Coghsta on progress Quarterly reports to National Department of Human Settlements
	<ul style="list-style-type: none"> To capacitate consumers of human settlements annually 	<ul style="list-style-type: none"> Consumer education to stakeholders 	<ul style="list-style-type: none"> 8 Workshops conducted annually

3.2 KEY PERFORMANCE AREA: LOCAL ECONOMIC DEVELOPMENT

3.2.1 Local Economic Development

Goal	Objectives	Outcome	
		Indicator	Target
Facilitate growth and diversification of the district economy by optimizing all available resources	<ul style="list-style-type: none"> To build a diverse economic base 	<ul style="list-style-type: none"> Sector development Agri park Regional development Regional industrial development Industrial cluster development 	<ul style="list-style-type: none"> Sector development Regional development Regional Industrial development Industrial cluster development
	<ul style="list-style-type: none"> To develop learning and skilful economies by 2022 	<ul style="list-style-type: none"> Declining skills gap Improved workplace skills Improving entrepreneur culture Improving leadership and management skills 	<ul style="list-style-type: none"> Tackling skills gap Developing workplace skills Developing entrepreneur culture Developing leadership and management skills
	<ul style="list-style-type: none"> To develop inclusive economies 	<ul style="list-style-type: none"> Improved informal economy Improved inner city economies Improved township economies Improved and inclusive rural economies Jobs and sector development through EPWP Jobs and skills development 	<ul style="list-style-type: none"> Informal economy support Inner city economic development Township economic development Inclusive rural economies EPWP CWP

		through CWP	
	<ul style="list-style-type: none"> To develop and support enterprises 	<ul style="list-style-type: none"> SMME & cooperative enterprises BBBEE economic empowerment Youth and women economic empowerment Business development 	<ul style="list-style-type: none"> SMME & cooperative enterprises BBBEE economic empowerment support Youth and women support Business development support
	<ul style="list-style-type: none"> Economic Governance 	<ul style="list-style-type: none"> Improved economic management systems Improved administrative economic development capacity Access to development finance Established of local economy as district brands Economic infrastructure 	<ul style="list-style-type: none"> Improving economic and management support Administrative economic development capacity Access to development finance Developing local economies as district brands Economic infrastructure

3.2.2 Tourism

Goal	Objectives	Outcome	
		Indicator	Target
Ensure the development of a vibrant tourism sector that facilitates sustainable economic, environmental and social benefits in the district	<ul style="list-style-type: none"> To support and promote development of tourism in the local municipalities 	<ul style="list-style-type: none"> Flourishing tourism attractions Enhanced tourism products (riverside facilities/ nature reserves) Capacitated tourism officials at local municipalities Fully functional tourism information centres Newly developed tourism products 	<ul style="list-style-type: none"> Four (4) local municipalities
	<ul style="list-style-type: none"> To establish and expand a vibrant and sought after destination brand for FBDM 	<ul style="list-style-type: none"> Vibrant destination brand Increased market share Increased visitor numbers and spending (tourist volume) 	<ul style="list-style-type: none"> Prominent destination brand
	<ul style="list-style-type: none"> To facilitate strategic partnerships and participation of all FBDM tourism role players 	<ul style="list-style-type: none"> Effective collaboration between provincial, district and local tourism stakeholders Increased community participation Number of capacity building/support interventions 	<ul style="list-style-type: none"> Well established partnerships

3.3 KEY PERFORMANCE AREA: MUNICIPAL INSTITUTIONAL DEVELOPMENT AND TRANSFORMATION

3.3.1 Environmental Management

Goal	Objectives	Outcome	
		Indicator	Target
To promote and support sustainable municipal health and environmental planning and management in the District	<ul style="list-style-type: none"> To render effective and sustainable municipal health services in the District by 2021/2022 	<ul style="list-style-type: none"> Monitor compliance to drinking water standards 	<ul style="list-style-type: none"> Dikgatlong & Magareng
		<ul style="list-style-type: none"> Monitor and enforce food safety standards 	<ul style="list-style-type: none"> Dikgatlong & Magareng
	<ul style="list-style-type: none"> To render effective and sustainable environmental planning and management in the District by 2021/2022 	<ul style="list-style-type: none"> Implementation of waste management strategies 	<ul style="list-style-type: none"> Dikgatlong & Magareng
		<ul style="list-style-type: none"> Implementation of air quality management strategies 	<ul style="list-style-type: none"> 4 local municipalities
		<ul style="list-style-type: none"> Implementation of climate change response strategies 	<ul style="list-style-type: none"> 4 local municipalities
		<ul style="list-style-type: none"> Implementation of tariffs for environmental health services 	<ul style="list-style-type: none"> 4 local municipalities

3.3.2 Disaster management

Goal	Objectives	Outcome	
		Indicator	Target
Promotion and implementation of an effective and efficient Disaster Management and Fire-fighting service in the Frances Baard District	<ul style="list-style-type: none"> To develop integrated institutional capacity for Disaster Management at three Local Municipalities by 2021 /2022 	<ul style="list-style-type: none"> Assist with capacitating local municipalities in disaster risk management. Support local municipalities with the implementation of the DM Amendment Act. 	<ul style="list-style-type: none"> (3) Magareng, Dikgatlong and Phokwane
	<ul style="list-style-type: none"> To implement Response and Recovery mechanisms as per DDMF to four Local Municipalities by 2021/2022 	<ul style="list-style-type: none"> Improved Response and recovery to incident in Local municipalities. Support local municipalities with the establishing of disaster management forums. 	<ul style="list-style-type: none"> (3) Magareng, Dikgatlong and Phokwane
	<ul style="list-style-type: none"> To develop Institutional capacity and acquire resources for fire fighting services for 3 local municipalities in the district by 2021/2022 	<ul style="list-style-type: none"> Increased fire fighting capacity at 1 local municipality per financial year. 	<ul style="list-style-type: none"> Phokwane

	<ul style="list-style-type: none"> To safeguard council's assets by continuously enhancing and upgrading physical security systems and accessibility by 2021/2022 	<ul style="list-style-type: none"> Improved ,upgraded and well maintained security systems 	<ul style="list-style-type: none"> FBDM
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3.3.3 Human Resource Development

Goal	Objectives	Outcome	Target
		Indicator	Target
To provide a fully effective Human Resources Management function to the District and support to local municipalities	<ul style="list-style-type: none"> To develop and implement the Human Resources Strategy by 2017/18 	<ul style="list-style-type: none"> Enforce compliance with legislation and policies 	<ul style="list-style-type: none"> Fully developed human resources strategy and implementation by 2018
	<ul style="list-style-type: none"> To develop and implement the WSP that is aligned to the strategic objective of the municipality by 2017/2018 	<ul style="list-style-type: none"> Enhance competence and skills among staff 	<ul style="list-style-type: none"> 100% of skills development initiatives per financial year for FBDM
	<ul style="list-style-type: none"> To ensure human resources management support to all 	<ul style="list-style-type: none"> Promote sound employee and employer relations. 	<ul style="list-style-type: none"> 100% per financial year

	departments at FBDM and local municipalities by 2017/2018		
	<ul style="list-style-type: none"> To ensure human resources management support to all departments in FBDM and local municipalities by 2017/2018 	<ul style="list-style-type: none"> Promote sound employee and employer relations. Effective and efficient recruitment and conditions of service. Promote and monitor employee health and wellness 	<ul style="list-style-type: none"> 100% of the financial year target

3.3.4 Records Management

Goal	Objectives	Outcome	
		Indicator	Target
Provide sound records, archives and office support services	<ul style="list-style-type: none"> To ensure compliance to the Provincial Archives Act and related legislation by 2021/22 	<ul style="list-style-type: none"> Improve records management in the district 	<ul style="list-style-type: none"> 4 LM FBDM
	<ul style="list-style-type: none"> To render an effective and cost-efficient office support function by 2021/22 	<ul style="list-style-type: none"> Efficient and effective office support function 	<ul style="list-style-type: none"> 100% of the annual target
	<ul style="list-style-type: none"> To ensure 100% maintenance of the building and the management of contractors by 2021/22 	<ul style="list-style-type: none"> Maintenance of buildings and the management of contractors 	<ul style="list-style-type: none"> 100% of the annual target

3.3.5 Information Communication Technology

Goal	Objectives	Outcome	
		Indicator	Target
Rendering an effective and efficient Information Technology services in the district and support to the local municipalities	<ul style="list-style-type: none"> To provide and maintain an effective ICT structure in the Frances Baard District Municipality by 2021 	<ul style="list-style-type: none"> Improved ICT structure in the Frances Baard District Municipality 	<ul style="list-style-type: none"> Frances Baard District Municipality
	<ul style="list-style-type: none"> To provide ICT support to the three (3) local municipalities by 2021 	<ul style="list-style-type: none"> A well-structured support to three (3) local municipalities 	<ul style="list-style-type: none"> Dikgatlong, Phokwane and Magareng local municipalities

3.3.6 Integrated Development Plan

Goals	Objective	Outcome	
		Indicator	Target
To attain credible and implementable IDPs in the district	<ul style="list-style-type: none"> To facilitate the preparation and review of the district municipality 's IDP in compliance with relevant legislation and policies by 2021/2022 	<ul style="list-style-type: none"> Aligned, Implementable and credible IDP 	1x IDP for Frances Baard District Municipality.
	<ul style="list-style-type: none"> To support the preparation and review of the local municipalities' IDPs District 2021/2022. 	<ul style="list-style-type: none"> Reviewed IDP 	4x Local municipalities

3.3.7 Town and Regional Planning

Goal	Objectives	Outcome	
		Indicator	Target
Facilitate the development of sustainable human settlements through effective	<ul style="list-style-type: none"> To facilitate the development of urban areas in accordance with approved spatial plans by 2021/2022 	<ul style="list-style-type: none"> Scheduled sittings of the DMPT undertaken. Land development applications processed. 	<ul style="list-style-type: none"> Three (3) Local Municipalities (Magareng, Dikgatlong, & Phokwane). Four (4) Local municipalities.

town and regional planning		<ul style="list-style-type: none"> Reviewed SDFs 	
	<ul style="list-style-type: none"> To facilitate the preparation of township establishment and Informal settlement upgrading in Local Municipalities 2021/2022 	<ul style="list-style-type: none"> Completed townships establishment process. 	<ul style="list-style-type: none"> Four (4) Local Municipalities (Phokwane, Magareng and Dikgatlong and Sol Plaatje)

3.3.8 GIS

Goal	Objective	Outcome	
		Indicator	Target
Provision of reliable spatial information as a planning and management tool in order to enhance service delivery in the District	<ul style="list-style-type: none"> To ensure the creation of integrated GIS services in the District by 2021/22 	<ul style="list-style-type: none"> Integrated District GIS system 	<ul style="list-style-type: none"> 3 Municipalities (Dikgatlong, Magareng and Phokwane)
	<ul style="list-style-type: none"> To enhance GIS as a planning tool in the District by 2021/22 	<ul style="list-style-type: none"> Implementation of GIS in decision-making 	<ul style="list-style-type: none"> 3 Municipalities (Dikgatlong, Magareng and Phokwane)

3.4 GOOD GOVERNANCE AND PUBLIC PARTICIPATION

3.4.1 Communication and Media

Goals	Objective	Outcome	
		Indicator	Target
Create, strengthen and maintain a positive opinion of the district through effective channels of communication	<ul style="list-style-type: none"> To provide information to improve public understanding and facilitate collaboration of government activities by 2021/22 	<ul style="list-style-type: none"> Improved relations between communities/stakeholders and local government in the district 	<ul style="list-style-type: none"> Develop communication strategies for 2 x LMs Develop media strategy for district.
	<ul style="list-style-type: none"> To support the improvement of staff engagement to successfully implement the goals of the district municipality by 2021/22 	<ul style="list-style-type: none"> Collaborated government activities / programmes 	<ul style="list-style-type: none"> 8 x PPP meetings 4 x DCF meetings
		<ul style="list-style-type: none"> Enhanced staff engagement 	<ul style="list-style-type: none"> 100% implementation of internal communication plan

3.4.2 Internal Audit

Goals	Objective	Outcome	
		Indicator	Target
Facilitate the provision of internal audit services in the district.	1. To evaluate and contribute to the implementation and improvement of the efficiency and effectiveness of internal controls and safeguarding of assets of the FBDM and the two local municipalities by 2021/22.	Evaluation of internal controls where assessment of risks levels are high.	Risk-based internal audit reports per approved internal audit plans.
	2. To evaluate the implementation of performance management system in FBDM and the two local municipalities by 2018.	Reviews of the performance measurements in monitoring the functionality of performance management system.	Quarterly internal audit reports on performance management system.
	3. To assess matters relating to compliance with legislation in contributing to the sustainable management of the financial affairs of FBDM and the two local municipalities by 2021/22.	To assess matters relating to compliance with MFMA, DoRA, Municipal Systems Act, mSCOA and any other applicable legislation.	Internal audit reports on MFMA, DoRA, Municipal Systems Act, mSCOA and any other applicable legislation.
	4. To assess matters relating to compliance with legislation in contributing to the reliability and integrity of financial and non-financial information in FBDM and the two local municipalities by 2021/22.	To assess matters relating to the annual financial statements, annual reports, IDP, budgets, SDBIP, risk management, internal audit and any other issues referred to the audit committee.	Quarterly audit committee reports.

3.4.3 Legal and Compliance

Goals	Objective	Outcome	
		Indicator	Target
<p>To provide an effective and professional legal and compliance service in the district.</p>	<ul style="list-style-type: none"> • Provision of legal services to FBDM and assistance to local municipalities upon request 2021/22 	<ul style="list-style-type: none"> • Sound and improved compliance in FBDM and local municipalities 	<ul style="list-style-type: none"> • 100% legal advisory services to FBDM as when requested • 100% legal advisory services upon request from local municipalities
	<ul style="list-style-type: none"> • Ensure sound legal binding contracts by 2021/22 	<ul style="list-style-type: none"> • Vetted contracts for FBDM and local municipalities 	<ul style="list-style-type: none"> • 100% vetting and drafting of FBDM contracts • 100% assistance of drafting and vetting of contracts upon request from local municipalities

3.4.4 Risk Management Services

Goals	Objectives	Outcome	
		Indicator	Target
Facilitation of fraud and risk management services within district.	<ul style="list-style-type: none"> To provide for the design and implementation of risk management processes in the district by 2021/22 	<ul style="list-style-type: none"> Identified risks reduced to acceptable levels. Assist with the reduction of MSCOA risks. 	<ul style="list-style-type: none"> Development and maintenance of risk registers with 100% monitoring on identified risks for: <ul style="list-style-type: none"> FBDM – 2017-2021 Dikgatlong LM – 2017-2021 Magareng LM – 2018-2021 Phokwane LM – 2019-2021
	<ul style="list-style-type: none"> To provide for anti-fraud environment for an effective internal control systems by 2021/22 	<ul style="list-style-type: none"> Increased awareness levels to implement early detection/prevention system and the reporting on fraudulent/corrupt activities Investigative assignments 	<ul style="list-style-type: none"> 100 % development and implementation of fraud / corruption policies including awareness campaigns for: <ul style="list-style-type: none"> FBDM – 2017-2021 Dikgatlong LM – 2017-2021 Magareng LM – 2018-2021 Phokwane LM – 2019-2021

3.4.5 Performance Management System and Committee Services

Goal	Objective	Outcome	
		Indicator	Target
<ul style="list-style-type: none"> Establish and maintain sustainable performance management systems in the district in compliance with legislation. Provide efficient and effective co-ordination and support for council and its committees' activities. 	<ul style="list-style-type: none"> To maintain a functional and compliant institutional performance management system in FBDM up to 2020/21. 	<ul style="list-style-type: none"> Fully compliant performance management system in FBDM. 	<ul style="list-style-type: none"> FBDM
	<ul style="list-style-type: none"> To assist local municipalities to establish functional and sustainable performance management systems in compliance with legislation in by 2021 	<ul style="list-style-type: none"> Fully compliant performance management systems in the 3 LMs of the FBDM district. 	<ul style="list-style-type: none"> Magareng LM Dikgatlong LM Phokwane LM
	<ul style="list-style-type: none"> To ensure timely, efficient and effective implementation of Council resolutions 2017-2021 	<ul style="list-style-type: none"> Monthly reports on action taken on Council resolutions. Annual report input 	<ul style="list-style-type: none"> 2017/18 – 2020/21

3.4.6 Youth Services

Goal	Objective	Outcome	
		Indicator	Target
Mainstream youth development, promote the advancement of youth economic empowerment and the provision of skills and training	<ul style="list-style-type: none"> To develop economic development initiatives in the district by 2021/22 	<ul style="list-style-type: none"> Empowered youth through: Skills development programme Career development programme 	<ul style="list-style-type: none"> 4 local municipalities
	<ul style="list-style-type: none"> To develop initiatives for strengthening and support organized youth and civil society youth structures 	<ul style="list-style-type: none"> Enhance relations with youth structures. Develop a database for youth structures. 	<ul style="list-style-type: none"> Fully established youth structures data base by 2018
	<ul style="list-style-type: none"> To ensure the implementation of the skills development plan for the district by 2021/22 	<ul style="list-style-type: none"> Enhance skills and competence among staff 	<ul style="list-style-type: none"> 100% of youth identified skills development programmes in district by 2018

3.4.7 Special Programmes

Goals	Objective	Outcome	
		Indicator	Target
Advancing special programmes among the marginalized community groups in the district	<ul style="list-style-type: none"> To coordinate and monitor special programmes in the district by 2021/22 	<ul style="list-style-type: none"> Capacitated local municipalities 	<ul style="list-style-type: none"> (4) Sol Plaatje, Magareng, Dikgatlong and Phokwane

3.5 MUNICIPAL FINANCIAL VIABILITY AND MANAGEMENT

3.5.1 Budget and Treasury, Revenue and Expenditure, and Supply Chain Management

Goal	Objectives	Outcome	
		Indicator	Target
Provide an effective and efficient financial management service in respect of municipal assets, liabilities, revenue and expenditure in a sustained manner to maximise the district municipality's developmental role.	<ul style="list-style-type: none"> To ensure long-term financial sustainability of the municipality by 2021/22 	<ul style="list-style-type: none"> Sound financial management according to best practices 	<ul style="list-style-type: none"> 100% Compliance
	<ul style="list-style-type: none"> To ensure full compliance with all accounting statutory and legislative requirements by/22 	<ul style="list-style-type: none"> Compliance with legislation and related guidelines from National Treasury 	<ul style="list-style-type: none"> 100% Compliance
	<ul style="list-style-type: none"> To ensure adherence to systems of supply chain management by 2021/22 	<ul style="list-style-type: none"> Compliance with legislation and related guidelines from National Treasury 	<ul style="list-style-type: none"> 100% Compliance
	<ul style="list-style-type: none"> To ensure effective debt collection and implementation of revenue generating strategies by 2021/22 	<ul style="list-style-type: none"> Effective collection of monies due to the municipality 	<ul style="list-style-type: none"> 100% Collection rate on grants & other sundry income
	<ul style="list-style-type: none"> To ensure the proper management of cash resources to meet financial liabilities by 2021/22 	<ul style="list-style-type: none"> Efficient and effective management of municipality's available resources 	<ul style="list-style-type: none"> 100% Compliance

	<ul style="list-style-type: none"> To provide financial management support to four local municipalities by 2021/22 	<ul style="list-style-type: none"> Financially sound and self-sustained local municipalities 	<ul style="list-style-type: none"> 100% Monitoring of local municipalities
	<ul style="list-style-type: none"> To implement municipal SCOA by 01 July 2017 ensuring it is maintained until 2021/22 	<ul style="list-style-type: none"> Uniform and effective reporting to Provincial and National Treasuries 	<ul style="list-style-type: none"> 100% compliance to MSCOA

4. CHAPTER 4: SECTOR PLANS AND INTEGRATED PROGRAMMES

COGTA has introduced a new IDP framework for municipalities outside metros and secondary cities in June 2012. At the core of the new system of local government is the ability of municipalities to coordinate and integrate programmes of other spheres and sectors operating in their space. This role is very critical given that all government programmes and services are delivered in municipal spaces. In this regard, the integrated development planning process becomes a vehicle to facilitate integrated development to ensure the realisation of local government outcomes contained in the White Paper on Local Government.

The purpose of these plans and programmes is to ensure fulfillment of sectoral planning requirements and compliance with sectoral principles, strategies and programmes, thereby providing basis for departmental operational planning and budgeting.

The approaches and plans to achieve these outcomes are contained in various national and provincial legislation and policy frameworks.

National departments through legislation and policies express government priorities, strategies, plans and programmes. The legislation and policies also require municipalities to develop sector specific plans to guide the rendering of certain services.

The new IDP framework group the sector plans into two (2) main categories of sector plans, namely:-

- Developmental Vision Sector Plans
- Service Oriented Sector Plans

Developmental Vision Sector Plans are:

- Spatial Development Framework (SDF);
- Local Economic Development Plan (LED Plan);
- Disaster Management Plan;
- Institutional Plan;
- Financial Plan

Service Oriented Sector Plans are:

- Water Services Development Plan (WSDP)
- Integrated Waste Management Plan (IWMP)

- Integrated Transport Plan (ITP)
- Environmental Management Plan (EMP)
- Integrated Human Settlement Plan (IHS)
- Housing Sector Plan (HSP)
- Integrated Energy Plan (IEP)
- Sports and Recreation Plan, etc.

The two categories of sector plans provide the strategies, programmes and projects that form the basis for the IDP and Budget. Sector Plans should be prepared in a coordinated manner in order to ensure that the service specific sector plans contribute to the long-term vision of the municipality.

The input sector plans or service oriented plans should be developed to support the vision and strategic intent of the Developmental Vision Sector Plans.

Important principles to guide the review of existing Sector Plans during IDP Review are:

- Plans should be informed by IHSP, HSP, LED Plan and EMP which are in turn informed by the SDF.
- Sector Plans should NOT be developed in isolation of each other – there should be an integration among the plans
- Plans should indicate programmes and projects to be implemented to achieve the vision of the SDF as expressed in the IHSP, LED Plan and EMP

The following integrated plans and sector programmes have been prepared and adopted by Council between 2005 and 2016.

4.1 Water Services Development Plan

The Water Services Development Plan (WSDP) was prepared in 2003 to ensure a holistic approach to water sector planning at municipal level. At that stage the rural areas including the Koopmansfontein settlement were still under the jurisdiction of Frances Baard District municipality. In the 2010/11 financial year however all rural areas as part of a demarcation process were allocated as part of the category B municipalities. All the category B municipalities therefore prepare its own WSDP which include these areas. The Department of Water and Sanitation therefore advised us that it was no longer necessary to compile a

WSDP for the District Municipality. The District however is part of the processes which category B municipalities follow to compile their WSDP's.

4.2 Integrated Transport Plan

District Integrated Transport Plan is considered as the mechanism by which an authority can plan for, develop, manage, integrate and promote the integration of all modes of transport. The preparation of the ITP was compiled in compliance with national policies and legislation, namely:

- National Land Transport Act 5 of 2009 (NLTA)
- White Paper on National Transport Policy (1996), and
- Moving South Africa: Transport Strategy for 2020

The Integrated Transport Plan was originally prepared in 2003, was review and adopted by council in 2012. The District Integrated Transport Plan addressed the mode, status and challenges of rail, road and freight and non-motorized transport in the district. Amongst other transport related matter addressed where the implementation of Local Integrated Transport Plans (LITP) for the 3 local municipalities namely Dikgatlong, Magareng and Phokwane local municipalities and the rationalization of bus and taxi services.

4.3 Human Resource Strategy

The Human Resource Strategy was prepared in 2005 and it will be reviewed in the next financial year (2016/2017). The Strategy applies to the whole organization. It supports a general approach to the strategic management of human resources which is concerned with longer term people issues and macro concerns about structure, quality, professional ethics and values, commitment and matching resource to future needs. It sets out the general direction the Municipality will follow to secure and develop its human resources to deliver a sustainable and successful Municipality.

4.4 Performance Management System

The Performance Management System was prepared in 2006 and was then reviewed in the financial year 2015/2016. The system describes and represents how the municipal cycle and processes of performance planning, monitoring, measurement review, reporting and

improvement will be conducted, organized and managed, including determining the roles of the different role-players. The PMS facilitates accountability, capacity building, alertness of potential risks and awards outstanding performance. The system forms the basis for monitoring, evaluating and improving the implementation of the Integrated Development Plan.

4.5 Disaster Management Plan

In terms of section 53 of the disaster management Act FBDM is required to prepare Disaster Management plan for its area of jurisdiction. The Plan was developed in the 2005/2006 financial year and adopted by Council April 2006. It was then reviewed in the 12/13 financial year and was adopted by Council in January 2013.

The district disaster management plan also incorporated the Magareng, Phokwane and Dikgatlong local municipality.

Issues covered in the DDMP are as follows:

- Flooding
- Fires – Structural Fires
Veld fires
- Health e.g HIV and TB
- Motor vehicle accident N12 Magareng and N18 (Phokwane)

4.6 Spatial Development Framework (SDF)

The Spatial Development Framework (SDF) for Frances Baard District Municipality has been in operation since October 2007. The document was approved by the council and effectively utilized to manage spatial development.

The introduction of the SPLUMA and approval of the following two documents however necessitated the review of the SDF in order to acknowledge new approved approaches:

- The Northern Cape Provincial SDF (2012),
- The “Guidelines for the Development of Municipal Spatial Development Frameworks” by the Department of Rural Development and Land Reform.

SDF was reviewed and approved by council in 2014. The main purpose of the revised Frances Baard DM SDF is to provide developmental guidelines to SDF’s at local level and to align with the Provincial SDF. Thereby the core values, principles and strategies of the Provincial SDF would be filtered down to the Local SDF’s within the Frances Baard Service area.

The SDF does not establish or take away land use rights and should be applied in a flexible manner to order land use planning. The preparation of the SDF is in terms of the Spatial Planning and Land Use Management Act (SPLUMA) and the SDF guidelines. Thus the Frances Baard District Municipal Spatial Development Framework is therefore mandatory. The SDF planning process incorporated a broad stakeholder’s consultation process which provided opportunity for inputs from various levels.

4.7 District Growth and Development Strategy

The Frances Baard District Growth and Development Strategy was reviewed in 2014. In recent years there has been a major thrust to establish developmental government through a reform of the local government system. It is by now a norm that local government has a critical role to play in re-building local communities and environments as the basis for promoting effective service delivery, the creation of integrated cities, towns and rural areas as well as the promotion of local economic development.

This has also seen a number of interventions and initiatives aimed at boosting the economy, very specifically the country saw an active drive by government towards economic growth through initiatives such as the introduction of the second Industrial Policy Action Plan, the acceleration of the Expanded Public Works Programme and a number of sector specific interventions to mention but a few.

The Frances Baard District Municipality also acknowledges that the vision for growth and development will be achieved using the strategic development drivers, namely:

- Provision of basic services and infrastructure
- Sectoral Development and Support
- Good Governance
- Strengthening Institutions
- Human Capital Development
- Empowering Communities & Stakeholder Mobilisation

4.8 LED Strategy

Frances Baard LED Strategy was reviewed in 2015 and was adopted by Council on 23 March 2015. Local Economic Development is an ongoing process, rather than a single project or a series of steps to follow. It involves identifying and using local resources, ideas and skills to stimulate economic growth and development. The aim of LED is to create enterprise development and employment opportunities for local residents, alleviate poverty and, redistribute resources and opportunities to the benefit of all local residents.

LED is characterised by the following objectives:

- Creating an enabling environment for enterprise development;
- Establishing a job-creating economic growth path;
- Embarking upon sustainable rural development and urban renewal; and
- Bringing the poor and disadvantaged to the centre of development

4.9 Tourism Strategy

Tourism Strategy was reviewed in 2014/2015 financial year and was approved by Council on 24 February 2016.

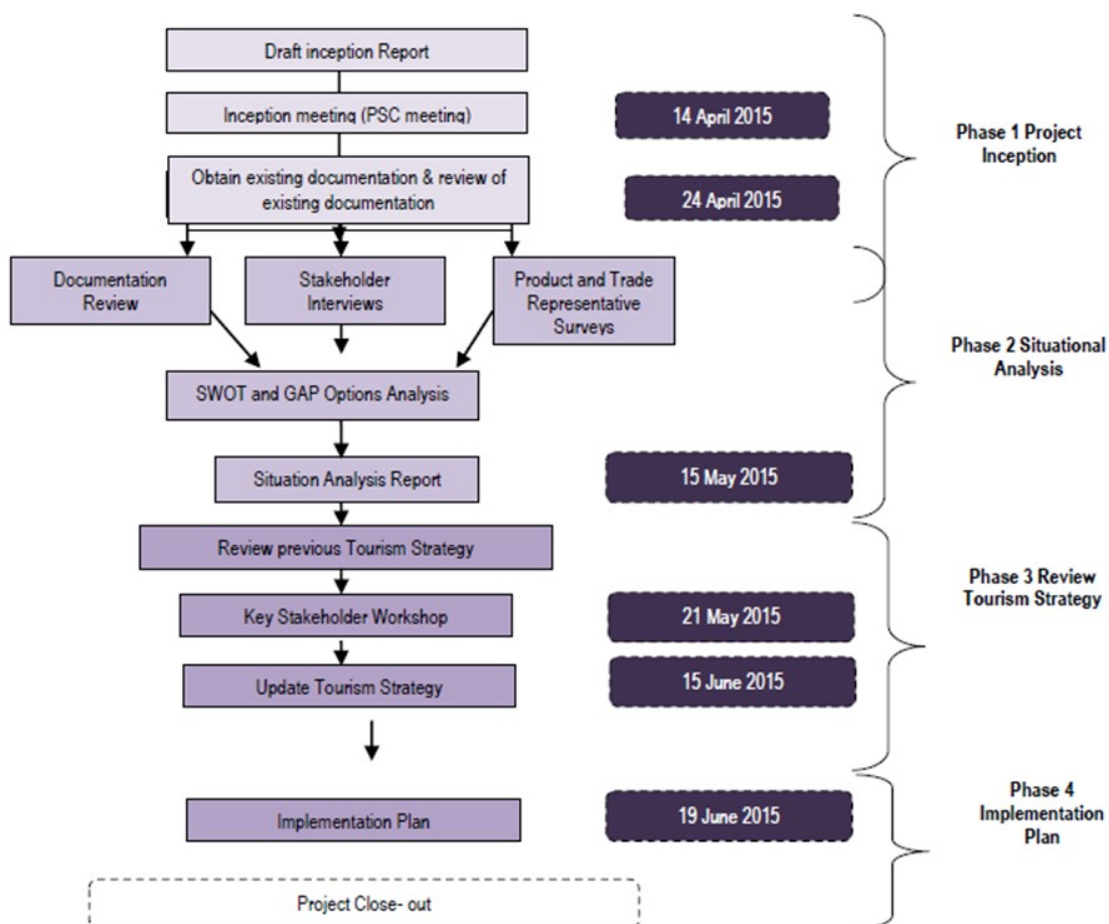
Executive Summary:

The Frances Baard District Municipality (“**FBDM**”) has identified tourism as a sector with great potential for economic growth in the district. In order to create an enabling environment by utilising the wealth of cultural, historic and natural resources found in the district, a review of the 2009 Tourism Strategy was completed. The Updated Tourism Strategy was finalised in June 2015.

The Updated Tourism Strategy study process comprised of four phases, namely (**Figure 3**):

- Phase 1: Project Inception;
- Phase 2: Situational Analysis;
- Phase 3: Review Tourism Strategy; and
- Phase 4: Implementation Plan.

Figure 3: Flow chart depicting the approach to the study



Vision for Tourism

Based on the research, including observations and stakeholder interactions conducted in Phase 2 (i.e. the Situational Analysis), the vision that governs the strategic tourism direction of the district is:

By 2020 the Diamond Fields region will be on track to be known for its variety of tourism experiences including mining history and heritage, adventure and nature as well as other niche markets such as avi-tourism and agri-tourism.

Mission Elements for Tourism

The following mission will assist in achieving the above vision – refer to **Figure 4 below**.

Figure 4: Tourism mission elements

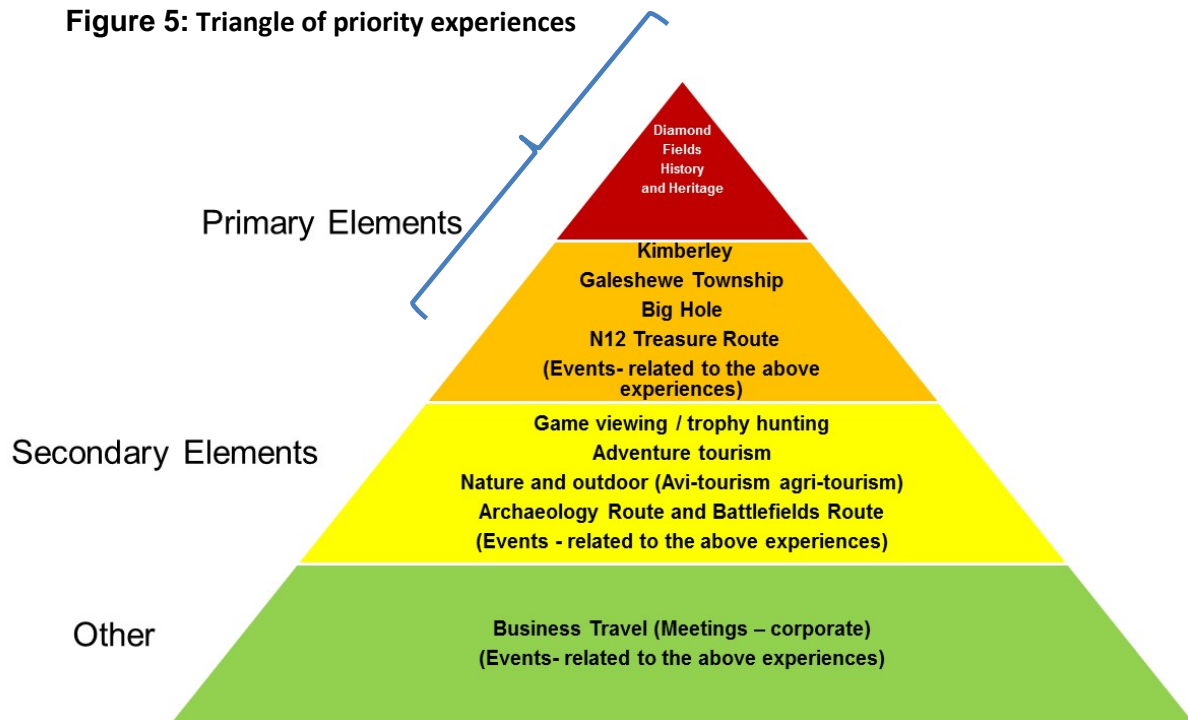


Core Tourism Experiences and Resources Available

Based on Phase 2 (i.e. the Situational Analysis) of this study including research, observations and stakeholders' specifications, **Figure 5** shows the core tourism experiences in the district.

It is important to note that when examining the priority elements identified below, it is not intended to reflect all tourism offerings for FBDM but rather the most distinctive elements.

Figure 5: Triangle of priority experiences



- Primary elements (i.e. principal theme considered unique – even iconic - not only in the district but in the greater destination it forms part of, i.e. Northern Cape and South Africa):
- Diamond Fields history and heritage associated with the district, relating primarily to the:
 - i) Mining, migration of people, packaged and unpackaged heritage tourism offerings available as well as the history thereof.
 - ii) Emphasis on the Big Hole (including the surrounding diamond fields) as a unique tourism asset (even icon) for the country and the history thereof.
 - iii) Galeshewe Township associated with mining, history of the migrants and growth of the township.
- Kimberley as the capital city of the Province and gateway to the Kalahari linking to Upington and Bloemfontein. Established node and internationally recognised city.

- Integral part of the N12 Treasure Route.
- Events related to the above experiences.
- Secondary elements (not considered unique but still of significance particularly in a provincial context):
- Game viewing / trophy hunting considered an important niche market.
- Adventure tourism considered an important niche market.
- Nature and outdoor (including agri-tourism and avi-tourism) based on the natural environment offering rural flat open plains of veld and farm scenery providing a pleasant landscape.
- Archaeology Route and Battlefields Route.
- Events related to the above experiences.
- Other
- Business travelers.
- Events related to the above experience.

Targets for Tourism

Targets for tourism in FBDM are broken down into 3 categories which should be dealt with accordingly, namely:

- Priority 1: Extremely important objective;
- Priority 2: Important objective; and
- Priority 3: Moderately important.

Table 1 below summaries all the priority 1 objectives identified for tourism.

Table 5: Summary of priority 1 targets

Order of importance	FBDM Updated (2020) objectives	Tourism FBDM 2020 Targets
Priority 1	Increase number of overnight foreign arrivals	111 697 visitors (same target as the NCTMP at an 8% annual increase)
Priority 1	Increase number of overnight domestic arrivals	238 672 visitors (same target as the NCTMP at an 2% annual increase)
Priority 1	Increase in public sector / government	Specify budget and provide financial as well

	investment in tourism infrastructure	as other forms of support to at least 5 tourism related projects
Priority 1	Increase in private sector investment in tourism (for new and existing products)	Track private sector investment (specify a target of number of new projects pa; specify size of project to track).
Priority 1	Increase the marketing of the district tourism experiences	Increase the % of the tourism budget spent on marketing activities, particularly experience marketing.
Priority 1	Ensure that all stakeholders in the area (government and private sector, different races) work together for the overall good of the area	Increase the attendance at tourism stakeholder forums. Ensure balanced representation by private and public sector as well as local area.

Table 6 below summaries all the priority 2 objectives identified above as well as details the targets.

Table 6: Summary of priority targets

Order of importance	FBDM Updated (2020) Tourism objectives	FBDM 2020 Targets
Priority 2	Increase number of people employed in the sector	Determine the number of people employed in the sector. A % increase in the number of jobs.
Priority 2	Increase direct investment by investors based outside of the district	Gauge level of FDI. 50% of tourism investments from new investors not already based in the District.
Priority 2	Increase and maintain visitor satisfaction levels	Achieve at least a 80% satisfaction index.
Priority 2	Encourage transformation in the tourism sector	60% with a scorecard 40% reaching target (BEE) Increase by 30% (Black ownership)
Priority 2	Increase spread of tourism activity / benefits by focusing on core experience improvement and marketing	Increase overnight visitor levels in all local municipal areas of the district. Increase events in all local municipal areas.

Order of importance	FBDM Updated (2020) objectives	Tourism FBDM 2020 Targets
	throughout the district	
Priority 2	Decrease seasonality by encouraging events throughout the year	Increase number of events in of-season period
Priority 2	Promote responsible tourism practices	Increase number of tourism businesses in FBDM that are accredited by Fair Trade & Tourism and are graded.
Priority 2	Increase number of people employed in the sector	Determine the number of people employed in the sector. A % increase in the number of jobs.
Priority 2	Increase direct investment by investors based outside of the district	Gauge level of FDI. 50% of tourism investments from new investors not already based in the District.

Table 7 below summaries all the priority 3 objectives identified above as well as details the targets.

Table 7: Summary of priority 3 targets

Order of importance	FBDM Updated (2020) objectives	Tourism FBDM 2020 Targets
Priority 3	Improve awareness on the existence and significance of tourism	Increase the number of awareness activities on an annual basis
Priority 3	Encourage more community participation	Encourage more community participation in tourism

Priority Projects

Prioritised investment projects for tourism product development are:

- Project 1: Develop and improve potential and current history and heritage products (including the Vintage Tram and establishing and expanding the Galeshewe Township Product)
- Project 2: Develop an Events Programme

- Project 3: Water / River based multi-use visitor facilities / soft adventure experience
- Project 4: Avi-tourism project
- Project 5: Promotion of the N12 Treasure Route and Development of the N18 Tourism Route

4.10 Integrated Waste Management Plan

The Integrated Waste Management Plan (IWMP) prepared being reviewed and will be completed in 2016/2017 financial year. The reviewed IWMP reflects on previous status quo and objectives set, as well as current conditions, limitation and challenges currently experienced by the local municipalities. Furthermore the document reflects on the current legislation, policies and statements that could affect waste management in Frances Baard District Municipality.

The purpose of the IWMP is to optimize waste management in order to maximize efficiency and minimize the associated environmental impacts of waste generation and financial costs of waste disposal and to improve the quality of life of inhabitants of the district. Integrated Waste Management Plan is prepared in terms of Section 4 of the NEM: Waste Management Act of 2008. The IWMP presents the strategic planning options that can be taken to address the shortfalls in each of the local municipalities in the district.

4.11 Environmental Management Framework

Environmental Management Framework (EMF) is a framework of spatially represented information connected to significant environmental (i.e. ecological, social and economic) parameters, such as ecology, hydrology, infrastructure and services.

The EMF was developed and adopted by Council in 2004 . The main purpose of the development of the EMF which was adopted by Council in 2011 was to proactively identify areas of potential conflict between development proposals and critical/sensitive environments (DEAT, 1998). The EMF will be reviewed in 2018/19 financial year. The legislative frameworks that govern the development of an EMF are as follows:

- The NEMA (Act 107 of 1998) S 2, 23 and 24
- The EMF Regulations (Government Notice No. R547),

The main goal for initiating the development of the FBDM EMF is bridging the division between development planning and environmental considerations by integrating environmental opportunities, constraints and critical resource management issues into land use and development endeavours

The EMF was prepared to identify areas of natural resource importance, ecological sensitivity and other biophysical environments within the district as well as revealing where specific land uses may best be practiced and to offer performance standards for maintaining appropriate use of such land. The Framework intends to proactively identify areas of potential conflict between development proposals and critical/sensitive environments and to bridge the divide between development planning and environmental considerations by integrating environmental opportunities, constraints and critical resource management issues into land use and development endeavours.

4.12 Air Quality Management Plan

Air quality management plan (AQMP) was Prepared in terms of section 15 of the National Environmental Management: Air Quality Act, 2004 (Act no. 39 of 2004).

The main goals of the FBDM AQMP are to:

- Achieve and sustain acceptable air quality levels within the district;
- Minimise the negative impact of air pollution on people's health and well-being and on the environment

The Air Quality Management Plan prepared in 2011 will be reviewed in 2017/2018 financial year. The focus of the plan is to ensure the management and operation of ambient monitoring networks (if required), the licensing of listed activities, and the development of

emission reduction strategies to ensure air quality. The plan intends to protect the environment and human health through reasonable measures of air pollution control.

4.13 Communication Strategy

The Communication Strategy was prepared in 2011, to articulate the district vision, priorities, challenges and programme of action over the next five (5) years. The strategy for the next five (2017/18-2021/22) will be completed in the 2016/2017 financial year. The aim of the strategy is to provide awareness about policies and programmes in the district, unlock accessible and clear communication methods in order for the public to empower themselves with the information to actively participate in the decision making process.

4.14 Public Participation Plan

The Public Participation Plan was prepared in 2011, with the aim to create opportunities for the political principals to be actively involved in the sharing of information about what government and in particular the district municipality is doing to improve and add to the betterment of the lives of the community. The plan is being reviewed and will be completed and implemented in the 2016/2017 financial year. Integrated Development Planning (IDP), Budget Consultation meetings and Ward meetings are forms of public participation that allow greater access to the decision-making processes of the municipality to all its stakeholders. It implies that members of the general public or representatives of the affected community or the role players are actively involved in the planning process of the district municipality.

5. CHAPTER 5: ALIGNMENT WITH NATIONAL AND PROVINCIAL OBJECTIVES AND PROGRAMMES

Through a crucial assessment of the objectives, strategies and projects of the district municipality it can be deduced that most of the international conventions, Regional commitments, national and provincial policies and Framework find expression in the district integrated development plan.

5.1 Why alignment?

In order to achieve maximum impact in resource allocation and project implementation it is critical that the prioritization of needs, allocation of resources and the implementation of projects within and between the three spheres of government is aligned and harmonized. It is through this “concept” that planning at national, provincial and local level relates and informs one another.

Alignment is built upon the following:

- The shared and common platform critical to alignment is made possible through a coherent set of national spatial guidelines based on the twin concepts of development potential and need.
- The normative principles and guidelines embodied in the National Spatial Development Perspective provide the central organising concept for facilitating alignment and serve as the concrete mechanisms and basic platform for better coordination and alignment of government programmes.
- The spatial perspective is at the centre of our view of alignment and coordination and is directed at facilitating discussions on the development potential of the space economy and serving as a frame of reference for guiding government actions. (Presidency)

Each of the three spheres of government has planning tools used in the execution of its mandate. At the national level there are: the National Development Plan (NDP) 2030, the

Medium Term Strategic Framework (MTSF) 2014-2019, the National Spatial Development Perspective (NSDP) , the New Growth Path (NGP) and Service Delivery Agreement e.g.: Outcome 9 to mention only a few.

At the provincial level it is the Provincial Growth and Development Strategy (PGDS) and Strategic Plans of individual departments, and at the municipal level it is the Integrated Development Plans (IDP's) and DGDS. In order to appreciate the importance and function of these planning instruments, a brief summary of these tools is given below:

5.2 The New Growth Path

The New Growth Path is an important instrument to promote employment and growth in the economy. It identifies five other priority areas as part of the programme to create jobs, through a series of partnerships between the State and the private sector.

Green economy: expansions in construction and the production of technologies for solar, wind and biofuels is supported by the draft Energy on Integrated Resource Plan. Clean manufacturing and environmental services are projected to create 300 000 jobs over the next decade.

Agriculture: jobs will be created by addressing the high input costs and up scaling processing and export marketing. Support for small holders will include access to key inputs. Government will explore ways to improve working and living conditions for the country's 660 000 farm workers. The growth path also commits the Government to unblocking stalled land transfers, which constrain new investment.

Mining: calls for increased mineral extraction and improving infrastructure and skills development. It focuses support for beneficiation on the final manufacture of consumer and capital goods, which can create large-scale employment. It foresees the establishment of a state mining company concentrating on beneficiation and enhanced resource exploitation in competition with a strong private mining sector.

Manufacturing: calls for re-industrialization in the South African economy based on improving performance through innovation, skills development and reduced input costs in the economy. The document targets a doubling of South Africa's research and development investment to 2% of gross domestic product by 2018.

Tourism and other high-level services: hold employment potential and the framework calls for South Africa to position itself as the higher education hub of the African continent.

Smarter coordination between government and stronger partnerships with the private sector and organized labour will galvanize our resources in achieving the aims of the New Growth Path.

Government calls on every South African to contribute to building our nation over the coming 20 years to ensure a collective effort, creativity and solidarity. Good leadership and strong governance are critical in ensuring that South Africa takes charge of the new opportunities. Government commits to cut wasteful spending, tackle corruption and align the allocation of public money with developmental priorities.

Government recognizes that job targets can only be achieved if the State performs better and if the private sector grows in labour-absorbing parts of the economy. The New Growth Path identifies measures to strengthen the capacity of the state and enhance the performance of the private sector to achieve employment and growth goals.

It further proposes major improvements in government, with a call for slashing unnecessary red tape, improving competition in the economy and stepping up skills development.

The role of government departments and agencies in meeting set targets for scarce and key skills is critical. This emphasis on skills applies across the economy and will be a center piece of partnership with business and labour.

The document calls for greater focus on workplace training, targeting on-the-job training and refresher programmes for 10% of the workforce every year. It also calls for measures to

make it easier to import scarce skills by streamlining the work permit and visa system. This will be accompanied by a skills transfer programme to ensure that local skills development is enhanced.

5.3 National Development Plan 2030

The South African Government, through the Ministry of Planning published a National Development Plan 2030 that aims to eliminate poverty and reduce inequality by 2030.

According to the plan, South Africa can realize these goals by drawing on the energies of its people, growing an inclusive economy, to improve their lives through education and skills development, health care, better access to public transport, jobs, social protection, rising income, housing and basic services, and enhancing the capacity of the state, and promoting leadership and partnerships throughout society.

The National Development Plan is a broad strategic framework. It sets out a coherent and holistic approach. It further proposes the following strategies to address the above goals:

1. Creating jobs and improving livelihoods
2. Expanding infrastructure
3. Transition to a low-carbon economy
4. Transforming urban and rural spaces
5. Improving education and training
6. Providing quality health care
7. Fighting corruption and enhancing accountability
8. Transforming society and uniting the nation

The core of the Plan is to eliminate poverty and reduce inequality especially the promotion of gender equity and addressing the pressing needs of youth. It is of importance that Frances Baard District Municipality takes these issues into account when planning for development of its area of jurisdiction.

The National Development Plan makes a firm commitment to achieving a minimum standard of living which can be progressively realised through a multi-pronged strategy. The plan, do not define that minimum standard of living but provides a framework for the adoption of a minimum standard of living by society. It anticipated that the implementation of the NDP 2030 will commence through the MTSF 2014-2019

5.4 The Medium Term Strategic Framework (2014-2019)

This Medium Term Strategic Framework (MTSF) is Government's strategic plan for the 2014-2019 electoral term. It reflects the commitments made in the election manifesto of the governing party, including the commitment to implement the NDP. The MTSF sets out the actions government will take and targets to be achieved. It also provides a framework for the other plans of national, provincial and local government.

The MTSF highlights Government's support for a competitive economy, creation of decent work opportunities and encouragement of investment. This is the first MTSF to follow the adoption of the NDP in September 2012. The introduction of a long-term plan brings greater coherence and continuity to the planning system and means that the MTSF now becomes a five year building block towards the achievement of the vision and goals of the country's long term plan.

The aim of the MTSF is to ensure policy coherence, alignment and coordination across government plans as well as alignment with budgeting processes. Performance agreements between the President and each Minister will reflect the relevant actions, indicators and targets set out in this MTSF.

The Medium Term Strategic Framework (MTSF) 2014-2019 identifies fourteen strategic priorities derived from the popular mandate-which are summarized as follows:

- Quality basic education.
- A long and healthy life for all South Africans.
- All people in South Africa are and feel safe.

- Decent employment through inclusive growth.
- A skilled and capable workforce to support an inclusive growth path.
- An efficient, competitive and responsive economic infrastructure network.
- Vibrant, equitable, sustainable rural communities contributing towards food security for all.
- Sustainable human settlements and improved quality of household life.

Key targets include:

Enhanced institutional capabilities for effective coordination of spatial investment-with a target of 49 municipalities assigned or accredited with the housing function.

Responsive, accountable, effective and efficient local government.

Key targets are:

Increase in the percentage of households with access to a functional water service from 85% in 2013 to 90% by 2019

- Increase in the percentage of households with access to a functional sanitation service from 84% in 2013 to 90% by 2019, including elimination of bucket situation in the formal areas.
- 1.4million additional households to be connected to the grid between 2014 and 2019.
- Income support to the unemployed through expansion of Community Work Programme to reach 1million participants in 2019.
- An improvement in the overall municipal audit outcomes, with at least 75% of municipalities receiving unqualified audits by 2019.
- Protect and enhance our environmental assets and natural resources.
- Create a better South Africa and contribute to a better Africa and a better world.
- An efficient, effective and development-oriented public service.
- A comprehensive responsive and sustainable social protection system.
- A diverse, socially cohesive society with a common national identity

5.5 National Spatial Development Perspective (NSDP):

“The NSDP is a critical tool for bringing about coordinated government action and alignment to meet social, economic and environmental goals. It is the basis for maximizing the overall social and economic impact of government development spending by interpreting the strategic direction, promoting policy coordination and fitting government actions into a coherent spatial term of reference.”

The purpose of the NSDP is “to fundamentally reconfigure apartheid spatial relations and to implement spatial priorities that meet the constitutional imperatives of providing basic services to all and alleviating poverty and inequality.”

Thus the NSDP provides normative principles that guide all spheres of government on infrastructure and development investment. These are summarized as follows:-

1. Rapid economic growth that is sustained and inclusive is a pre-requisite for the achievement of other policy objectives-among which poverty alleviation is key.
2. Government has a constitutional obligation to provide basic services to all citizens wherever they are.
3. Beyond the constitutional obligation-government spending on fixed investments should be focused on localities of economic growth or economic potential.
4. Efforts to address past and current social inequalities should focus on people NOT places.
5. In order to overcome the spatial distortions of apartheid future settlement and economic development opportunities should be channeled into activity corridors or nodes that are adjacent to or link the main growth centres.

Thus infrastructure and development investment within the district has to take cognizance of these principles.

5.6 Provincial Growth and Development Strategy (PGDS):

The core purpose of the NCPGDS is to enable stakeholders from public, private and parastatal sectors together with labour and civil society to determine a plan for sustainable growth and development of the Northern Cape. The NCPGDS sets the tone for development planning and outlines the strategic planning direction in the province. The main objectives set by the NCPGDS for development planning in the province are:

1. Promoting the growth, diversification and transformation of the provincial economy;
2. Poverty reduction through social development;
3. Developing requisite levels of human and social capital;
4. Improving the efficiency and effectiveness of governance and other development institutions;
5. Enhancing infrastructure for economic growth and social development.

The NCPGDS gave consideration to development targets set by national government, the Millennium Development Goals (MDG) and the World Summit on Sustainable Development (WSSD) resolutions. As a consequence, targets were developed for the Province that is quantifiable, measurable and achievable.

5.7 Provincial Spatial Development Framework:

The PSDF is a policy document that promotes a 'developmental state' in accordance with national and provincial legislation and directives. It aligns with the Northern Cape Provincial Growth and Development Strategy which has committed the Northern Cape to 'building a prosperous, sustainable and growing provincial economy which reduces poverty and improves social development'. Northern Cape Spatial Development Framework was completed on 31 July 2012.

The PSDF puts forward comprehensive plans and strategies, which collectively indicate which type of land-use, should be promoted in the Province, where such land-use should take place, and how it should be implemented and managed. In broad terms, the PSDF:

- Indicate the spatial implications of the core development objectives of the Northern Cape Provincial Growth and Development Strategy.
- Serve as a spatial plan that facilitates local economic development.
- Lay down strategies, proposals and guidelines as it relates to sustainable development.
- Facilitate cross-boundary co-operation between district and local municipalities, adjoining provinces, and bordering countries.
- Serve as a manual for integration and standardization of the planning frameworks of all spheres of government in the Province with specific reference to the following:
 - Guiding the district and local municipalities in the preparation of their spatial development frameworks.
 - Facilitating land-use classification in a standard format in accordance with defined Spatial Planning Categories.

The PSDF does not create or take away land-use rights. However, amendment of existing rights will have to conform to the PSDF. This means that organs of state and officials must take account of, and apply relevant provisions of the PSDF when making decisions that affect land-use in the Province.

The key objectives of the PSDF are to integrate and standardize planning at all spheres of government in the province with specific reference to the following:

- a) Supporting the district and local municipalities in the preparation of their SDFs prepared in terms of the northern cape planning and development Act 1998, the Local Government Municipal Systems Act 32 of 2000, and the spatial planning and land use management Act (2013) . specific reference is made to:
 - Facilitating the land use classification of the entire land surface of the province in a standard format in accordance with a set of dedicated Spatial Planning Categories

- Describing the existing and desired future spatial patterns that provide for integrated, efficient and sustainable settlement throughout the province.

b) Guiding the investment of public resources through the following

- Providing a credible context for public investments in the coming years
- Promoting rational and equitable development of areas that have lagged behind
- Providing certainty to all stakeholders regarding spatial and socio-economic implications of future development in the Northern Cape
- Providing a basis for coordinated decision-making and policy formulation regarding future land-use
- Facilitating cross-boundary co-operation and co-ordination between district and local municipalities, adjoining provinces, and bordering countries as it relates to issues that are of mutual interest for their respective areas of jurisdiction.

5.8 INTEGRATED URBAN DEVELOPMENT FRAMEWORK (IUDF)

According to the IUDF (2016), By 2030, almost 71.3% of the country's population will be living in urban areas. More than half of the world's population lives in cities and it is projected that 70% will be living in urban areas by 2050. The IUDF marks a new deal for South African cities and towns. It sets a policy framework to guide development of inclusive, resilient and livable urban settlements. To achieve the transformative vision, four overall strategic goals have been introduced:

- **Spatial integration:** to forge the new spatial forms in settlement, transport, social, and economic areas.
- **Inclusion and access:** to ensure people have access to social and economic services, opportunities and choices.
- **Growth:** to harness urban dynamism for inclusive sustainable economic growth and development.
- **Governance:** to enhance the capacity of the state and its citizens to work together to achieve spatial and social integration.

Thus, strategic goals inform the priority objectives of the nine policy levers, which are:

- Integrated urban planning and management;
- Integrated transport and mobility;
- Integrated sustainable human settlements;
- Integrated urban infrastructure;
- Efficient land governance and management;
- Inclusive economic development;
- Empowered active communities;
- Effective urban governance; and
- Sustainable finances.

According to the World Cities Report (2016), the current urbanisation model is unsustainable, puts many people at risk, creates unnecessary costs, and negatively affects the environment. There is a need for the urbanisation pattern to change in order to respond to challenges such as inequality, climate change, insecurity, and unsustainable forms of urban expansion.

The new urban agenda aims at enhancing the contribution of cities to sustainable development and ensure that cities are inclusive, safe, resilient and sustainable (Habitat III- New Urban Agenda, 2016). The South African urban population is estimated to grow by about 10% every two decades, reaching 70% in 2030 and almost 80% in 2050 (NDP, 2011).

The State of South African Cities Report (2016) states that unplanned and unmanaged urbanisation can lead to increased inequality; the growth of slums; and disastrous impacts with particular challenges in four areas:

- Infrastructure;
- Health risks;
- Climate change; and
- Social Instability.

In order to leverage urbanisation, the following reports are required:

- Invest in urban infrastructure in order to keep up with rapid urban growth;
- Provide affordable housing;

- Improve urban connectivity, as cities' sprawl and current public mass transport systems have offset the economics of agglomeration; and
- Focus urban planning and governance on informal settlements.

It is important to note that FBDM is not immune to urban growth as it has the highest population in the Northern Cape. The IUDF is a response to urbanisation trends and a directive by the National Development Plan (NDP) to develop an urban development policy that will ensure proper planning and necessary infrastructure to support growth and development. The five (5) year integrated development plan of FBDM must ensure that the directives of the NDP and IUDF are aligned to the spatial development plans of rural development plan and land use schemes. The policy levers enshrined in the IUDF will be used as a basis to respond to chapter 8 of the NDP which emphasises transformation of human settlements from spatial injustice of the past (NDP, 2011).

5.9 Frances Baard District Growth and Development Strategy (FBDM-DGDS)

The Frances Baard District Growth and Development Strategy was prepared and finalized in 2014 and adopted by Council on 23 March 2015.

This was undertaken in response to the call from the Presidency that all district and metropolitan municipalities prepare and adopt Growth and Development strategies. A DGDS is not a comprehensive plan, but a strategy that concentrates on a limited range of "intervention areas". Ideally, local municipalities should align their IDP's to these strategic focus areas.

5.10 Rural Development Plan

The methodology of the Rural Development Plan lies within the realisation of Outcome 7 and its outputs of the Medium-Term Strategic Framework (MTSF). Outcome 7 forms the basis of the approach followed. The plan strives to accommodate the drivers of Rural Development, which provides some structure towards the expected outcome to be measured through the Medium Term Strategic framework (MTSF). The key economic sector

targeted is the agricultural sector as most of the potential sustainable projects and employment opportunities lie within this sector.

There are six (6) critical focus areas which have been identified in an attempt to unlock the rural status quo. The focus areas are elaborated on hereafter:

➤ **Food security**

In essence, the formulation of the rural development plan arises from the unsatisfactory performance of the agricultural sector, the economic base of the rural areas. The performance of most food crops has remained poor, mainly due to extreme rainfall patterns and low technology used. As a result the food security situation has remained one of the major problems in the rural areas. There is need to increase agricultural productivity by improving markets, private sector investment, physical infrastructure, human capital, and demand-driven research and extension services.

The Rural Development focus is therefore to utilize or target existing land reform and agricultural projects towards a unique ring fenced market through proper transportation routes, fresh produce markets, collection and distribution routes and agricultural related cooperatives to benefit the emerging farming market.

Project prioritization was based on the food basket approach to specifically target the cereal (bread, flower), Beef (mutton, beef, and poultry), Fruit and Vegetables (Apples, Tomatoes, and Soya etc.) and Dairy food groups. Beef, Poultry and Bread are amongst the highest contributions towards the food basket and cost savings especially through improved transportation and local produce would decrease the value of these items, thus improving the lives of the poorest of the poor. A strong “produce local” campaign is driving the projects proposed in this plan.

➤ **Agri-park alignment**

The Agri-park concept is critical towards the successful implementation of the plan and where as far possible assessments were done to prioritize Farming Production Supporting Units (FPSU's) and projects per FPSU. As funds are limited, not all projects could be

implemented with immediate effect. This necessitated the prioritization of primary production prior to processing facilities. Many of the processing facilities proposed can't be viable without optimizing the primary production first.

Alignment towards the Agri-park concept is of utmost importance as it requires all projects, ideas, and concepts to align to this concept, this ensures that projects can be funded and supported as part of this national initiative.

➤ **Agricultural value chains**

It is important to understand the value chains as they provide guidance on the primary production requirements as well as the processing opportunities presented per value chain. All possible value chains posing to opportunities for processing and beneficiation towards the local communities are mutton, wool, grain and vegetable value chains.

➤ **Sustainable livelihoods**

Strong linkages towards the socio-economic needs per town or region have been briefly addressed with more specific and detailed attention being targeted towards the one (1) hectare, one (1) household policy implementation. Potential successful models were presented in the report with a Zimbabwe model providing some ideology that could prove to be of some value towards the implementation of this policy in the District. Warenton, Hartswater, Pampierstad, Barkley West, Ritchie, Windsorton and Jan Kempdorp are towns that were identified following a thorough assessment with criteria identified that could be successful pilot sites for the implementation of the policy.

➤ **Urban rural linkages**

Linkages through GIS optimization have been used to link all Land Reform and Agricultural projects to the nearest urban built up area. This approach was followed to facilitate primary production and some basic processing towards the local towns first which would bring down transportation cost. All surplus produce would then be distributed to either the FPSU or the District Agri-Hub for further processing and exports to other Districts, Provinces and even National and International markets depending on the product quantity and market needs.

A top down and bottom up assessment was done to ensure that there is healthy balance between both the rural and urban communities.

➤ **Disaster management**

Basic analysis was concluded to spatially establish disaster prone areas that should be avoided where possible in managing or acquiring new farms towards sustainable rural development. Some of the data sets included is rainfall, hail occurrence, frost, droughts and fire risk areas. These presentations should facilitate decision making and mitigation processes to ensure a sustainable rural development environment.

6. CHAPTER 6: BUDGET PROJECTION

Section 26 (h) of the Municipal Systems Act of 2000 states that “a municipal IDP must reflect a financial plan which must include a budget projection of at least three years.” In compliance with the Municipal Systems Act, Hereunder is a summary of FBDM’s three (3) year budget projection.

SUMMARY OF THE BUDGET PROJECTION - 2017/18 - 2019/2020

Description	2017/18 Medium Term Revenue & Expenditure Framework		
	Budget Year 2017/18	Budget Year +1 2018/19	Budget Year +2 2019/20
R thousands			
Financial Performance			
Property rates	-	-	-
Service charges	-	-	-
Investment revenue	5 262 000	5 525 100	5 801 360
Transfers recognised - operational	118 401 000	124 421 000	124 981 000
Other own revenue	2 756 540	2 780 055	2 699 353
Total Revenue (excluding capital transfers and contributions)	126 419 540	132 726 155	133 481 713
Employee costs	66 743 240	70 613 100	74 476 630
Remuneration of councillors	6 369 050	6 609 280	6 861 640
Depreciation & asset impairment	3 499 700	3 496 401	3 477 712
Finance charges	487 000	229 830	-
Materials and bulk purchases	4 544 570	4 697 419	4 611 533
Transfers and grants	13 894 500	11 205 200	11 290 790
Other expenditure	30 681 910	35 056 279	34 034 641
Total Expenditure	126 219 970	131 907 509	134 752 946
Surplus/(Deficit)	199 570	818 646	-1 271 233
Transfers and subsidies - capital (monetary allocations) (National / Provincial and Dist	-	-	-
Contributions recognised - capital & contributed assets	-	-	-
Surplus/(Deficit) after capital transfers & contributions	199 570	818 646	-1 271 233
Share of surplus/ (deficit) of associate	-	-	-
Surplus/(Deficit) for the year	199 570	818 646	-1 271 233
Capital expenditure & funds sources			
Capital expenditure	8 765 900	530 000	440 000
Transfers recognised - capital	-	-	-
Public contributions & donations	-	-	-
Borrowing	-	-	-
Internally generated funds	8 765 900	530 000	440 000
Total sources of capital funds	8 765 900	530 000	440 000
Financial position			
Total current assets	42 901 408	45 423 739	48 416 869
Total non current assets	72 129 766	69 163 365	66 125 653
Total current liabilities	5 000 000	5 000 000	5 000 000
Total non current liabilities	34 675 095	31 188 393	31 000 000
Community wealth/Equity	75 356 079	78 398 711	78 542 522
Cash flows			
Net cash from (used) operating	8 244 273	5 539 033	3 433 130
Net cash from (used) investing	-8 765 900	-530 000	-440 000
Net cash from (used) financing	-2 223 632	-2 486 701	-
Cash/cash equivalents at the year end	39 860 408	42 382 739	45 375 869
Cash backing/surplus reconciliation			
Cash and investments available	45 410 408	47 932 739	50 925 869
Application of cash and investments	1 199 968	15 172 968	15 602 968
Balance - surplus (shortfall)	44 210 440	32 759 771	35 322 902
Asset management			
Asset register summary (WDV)	631 417	631 417	631 417
Depreciation	3 499 700	3 496 401	3 477 712
Renewal of Existing Assets	480 000	530 000	440 000
Repairs and Maintenance	4 544 570	4 697 419	4 611 533
Free services			
Cost of Free Basic Services provided	-	-	-
Revenue cost of free services provided	-	-	-

